

FEDERAL BUREAU OF INVESTIGATION  
FOI/PA  
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FOI/PA# 1340830-0

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CONFIDENTIAL

59503

THE ATTORNEY GENERAL

January 15, 1946

John Edgar Hoover - Director, Federal Bureau of Investigation

PROPOSED EXECUTIVE ORDER ESTABLISHING A NATIONAL INTELLIGENCE AGENCY

I am returning herewith the draft of the proposed Executive Order establishing a National Intelligence Authority to coordinate intelligence activities, which you handed to me. I do not think it necessary for us to go into the merits of the plan insofar as it relates to intelligence operations abroad inasmuch as it is the same plan in essence as previously proposed and is, in my opinion, completely unworkable. I definitely do not believe that you should approve the draft in its present form. A very gross defect in the proposed plan is that it overlooks one very important factor of National Security, namely the carrying on of intelligence work within the Continental United States and its territories.

I reach this conclusion because no reference is made in the proposed Executive Order to such operations. Either the plan overlooks this very vital factor, or it proposes that such work shall be carried on through the medium of the State Department, the Military Intelligence Division of the War Department and the Office of Naval Intelligence of the Navy Department. In either case, the situation is not satisfactorily covered. As you are aware, by Executive Order and under legislative authority, the responsibility for the Internal Security of the country has been handled by the Department of Justice and the Federal Bureau of Investigation. Such operations encompass not only the combatting of sabotage and espionage, but also the activities of foreign agents operating within the Continental United States and its territories. Since the proposed Executive Order provides only for the participation of the State, War and Navy Departments, it appears that the proposed plan entirely overlooks intelligence operations within the United States which have been and should continue to be entrusted to the Department of Justice.

In the event you feel that despite the foregoing basic objection the Executive Order should be approved, it would still appear imperative that a number of changes and clarifications be made in the proposed draft in order to protect the jurisdiction and interests of the Department of Justice and the Federal Bureau of Investigation.

In Paragraph One, a National Intelligence Authority is set up to assure the most effective accomplishment of the intelligence mission relating to the national security. In Paragraph Four, Subsection (a), the Central Intelligence Agency is given authority to accomplish the correlation and evaluation of departmental intelligence relating to the national security. Also in Subsection (b), authority is given to the Central Intelligence Agency to coordinate the activities of all agencies of the Government and their functions relating to the national security.

I believe it imperative that these references to national security be clarified so that they clearly not include internal national security which is under the jurisdiction of the Federal Bureau of Investigation.

In Subsection (a) of Paragraph Four, it is stated in referring to the Central Intelligence Agency: "Full use shall be made of the staffs and facilities

Mr. Tolson  
Mr. E. A. Tamm  
Mr. Clegg  
Mr. Glavin  
Mr. Ladd  
Mr. Nichols  
Mr. Rosen  
Mr. Tracy  
Mr. Carson  
Mr. Egan  
Mr. Gurnea  
Mr. Hendon  
Mr. Pennington  
Mr. Quinn Tamm  
Mr. Nease  
Miss Gandy

CHC:FC

2:10 PM - 1-

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"of established departmental intelligence agencies." Also, in Paragraph Seven, in the last sentence, the Director of the Central Intelligence Agency is given power to call upon the departments and independent agencies to furnish specialists for positions in the Central Intelligence Agency. I would like to urge that this provision be clarified so as to prevent the drafting of our personnel, most of whom could be classified as specialists in intelligence matters, and to clearly set forth that the Central Intelligence Agency would have no authority to direct and control the staffs and facilities of the established departmental agencies in connection with its use of these agencies. The centralizing of power proposed in the Director of the Central Intelligence Agency would obviously give him the power to wreck any existing agencies, including the Federal Bureau of Investigation, by drafting their key personnel or directing the activities of their staffs into hazardous channels.

With reference to Subsection (c) of Paragraph Four, which gives authority to the Central Intelligence Agency to perform, for the benefit of departmental intelligence agencies, such services of common concern as the National Intelligence Authority determines can be more efficiently accomplished by a common agency, including the direct procurement of intelligence, I believe that considerable clarification is desirable to insure that the jurisdiction of the FBI is not invaded on a mass basis, it being noted that this includes all phases of security work. This provision as worded is certainly broad enough to include practically every function being carried on by the FBI at the present time by statutory enactment, presidential directive, or otherwise.

Paragraph Five of the proposed directive states that the Central Intelligence Agency shall have no police or law enforcement functions. This provision of course was included in the original plan submitted by General William J. Donovan, but I desire to point out that this Bureau does at present have jurisdiction in intelligence matters throughout the Western Hemisphere as contrasted to the law enforcement matters specifically exempted in the directive from the operations in the Central Intelligence Agency. In this connection, it should be noted that the fields of law enforcement and intelligence cannot be separated insofar as they pertain to the internal security of the United States.

In Paragraph Six, in the next to the last sentence, the Central Intelligence Agency is given the power to inspect the operations of the departmental intelligence agencies in connection with its planning functions. Obviously, this provision must be reworded so as to exempt the Federal Bureau of Investigation from being subject to inspection by the Central Intelligence Agency if our responsibility and interests are to be protected.

I would like to suggest you may desire to consider the legality of this proposed Executive Order inasmuch as it appears that there may be doubt as to whether certain provisions of the directive are not in conflict with existing statutes. Provision for financing the operations of the Central Intelligence Agency by contributions from the funds of departments participating in the National Intelligence Authority apparently refers to the War, Navy, and State Departments, and the Office of the President, all of whom are represented on this so-called National Intelligence Authority. This would appear to be an attempt to evade the Independent Offices Appropriation Act of 1945, which provides that no funds should be allocated from the regular appropriations to any independent agency after it has been in existence

Mr. Tolson \_\_\_\_\_  
 Mr. E. A. Tamm \_\_\_\_\_  
 Mr. Clegg \_\_\_\_\_  
 Mr. Coffey \_\_\_\_\_  
 Mr. Glavin \_\_\_\_\_  
 Mr. Ladd \_\_\_\_\_  
 Mr. Nichols \_\_\_\_\_  
 Mr. Rosen \_\_\_\_\_  
 Mr. Tracy \_\_\_\_\_  
 Mr. Carson \_\_\_\_\_  
 Mr. Egan \_\_\_\_\_  
 Mr. Gurnea \_\_\_\_\_  
 Mr. Hendon \_\_\_\_\_  
 Mr. Pennington \_\_\_\_\_  
 Mr. Quinn Tamm \_\_\_\_\_  
 Mr. Nease \_\_\_\_\_  
 Miss Gandy \_\_\_\_\_

for one year, and it would appear that the Central Intelligence Agency would definitely be an independent agency within the meaning of this act.

It would appear to me that serious considerations of legality are involved in the powers granted in the directive by the various provisions, enabling the Director of the Central Intelligence Agency to inspect, define, and control the activities of the regular established departmental agencies whose powers, duties, and responsibilities are defined by Congressional enactment. You will note that as set up, even though the National Intelligence Authority would be composed of the Secretaries of State, War and Navy and, of course, a representative of the President, all of whom obviously would have little time to devote to intelligence matters, the essential authority, jurisdiction, and power are placed in the Director of the Central Agency, who would have no statutory authority, responsibility, or power.

59505

Attachment

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Egan \_\_\_\_\_  
Mr. Gurnea \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. Pennington \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Gandy \_\_\_\_\_



C O P Y

Draft of 1/12/46

EXECUTIVE ORDER

59506

11/15/65 AUC/LP60322 *plu*

4568692

ESTABLISHING A NATIONAL INTELLIGENCE AUTHORITY TO  
COORDINATE INTELLIGENCE ACTIVITIES.

By virtue of the authority vested in me by the Constitution and Statutes, and as President of the United States, it is hereby ordered as follows:

1. A National Intelligence Authority composed of the Secretaries of State, War, Navy and a personal representative of the President of the United States is hereby established and charged with responsibility for such overall intelligence planning, development and coordination of all Federal foreign intelligence activities, as to assure the most effective accomplishment of the intelligence mission related to the national security.

2. There is established, to assist the National Intelligence Authority, a Central Intelligence Agency headed by a Director who shall be appointed or removed by the President. The Director of the Central Intelligence Agency shall be responsible to the National Intelligence Authority and shall sit as a non-voting member thereof.

3. The Director of the Central Intelligence Agency shall be advised by an Intelligence Advisory Board consisting of the heads of the principal military and civilian intelligence agencies having functions related to the national security, as determined by the National Intelligence Authority.

ENCLOSURE

62-80750-1

4. Subject to the direction and control of the National Intelligence Authority, the Central Intelligence Agency shall:

59507

- (a) Accomplish the correlation and evaluation of departmental intelligence relating to the national security and other information collected by it and the appropriate dissemination within the government of the resulting strategic and national policy intelligence. Full use shall be made of the staff and facilities of the established departmental intelligence agencies.
- (b) Plan for the coordination of the activities of all intelligence agencies of the government having functions related to the national security and recommend to the National Intelligence Authority the establishment of such overall policies and objectives as will assure the most effective accomplishment of the national intelligence mission.
- (c) Perform, for the benefit of departmental intelligence agencies, such services of common concern as the National Intelligence Authority determines can be more efficiently accomplished by a common agency, including the direct procurement of intelligence.
- (d) Perform such other functions and duties related to intelligence as the President and the National Intelligence Authority may from time to time direct.

5. The Central Intelligence Agency shall have no police or law enforcement functions.

6. Subject to coordination by the National Intelligence Authority, the existing intelligence agencies of the government shall continue to collect, evaluate, correlate and disseminate departmental operating intelligence, herein defined as that intelligence required by the several departments and independent agencies for the performance of their proper functions. Such departmental operating intelligence as designated by the National Intelligence Authority shall be freely available to the Central Intelligence Agency for correlation. As approved by the National Intelligence Authority, the operations of the departmental intelligence agencies shall be open to inspection by the Central Intelligence Agency in connection with its planning functions. In the conduct of its activities the National Intelligence Authority and the Central Intelligence Agency will be responsible for fully protecting intelligence sources and methods.

7. Funds and personnel for the National Intelligence Authority shall be provided by the departments participating in the National Intelligence Authority in amount and proportions to be agreed upon by the members of the Authority. Within the limits of the funds made available to him, the Director of the Central Intelligence Agency may employ additional necessary personnel and make provisions for necessary supplies, facilities

59509

and services. With the approval of the National Intelligence Authority, he may call upon departments and independent agencies to furnish such specialists as may be required for supervisory and functional positions in the Central Intelligence Agency, including the assignment of military and naval personnel.

## Office Memorandum • UNITED STATES GOVERNMENT

DML:DS

TO :

THE DIRECTOR

DATE: ✓

FROM :

D. M. Ladd

January 15, 1946

SUBJECT:

59501

Mr. Tolson	✓
Mr. E. A. Tamm	✓
Mr. Clegg	✓
Mr. Glavin	✓
Mr. Ladd	✓
Mr. Nichols	✓
Mr. Rosen	✓
Mr. Tracy	✓
Mr. Carson	✓
Mr. Egan	✓
Mr. Gurnea	✓
Mr. Harbo	✓
Mr. Hendon	✓
Mr. Pennington	✓
Mr. Quinn Tamm	✓
Mr. Nease	✓
Miss Gandy	✓

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 11-19-87 BY SP200/HP  
369,907

In accordance with your instructions,  
I let Fred Lyon read a copy of the proposed  
Executive Order establishing a National Intelli-  
gence Authority and advised him of your conversa-  
tion with Judson. Mr. Lyon was very appreciative  
of having this information passed on to him.

A. G. has informed me  
he told Dean Acheson  
about it & the latter had  
not heard of it. It looks  
as if Army was trying to  
put over a fast one.

R1

162-80759-2  
F B I  
32 JAN 23 1946

91  
60 JAN 23 1946



Office Memorandum • UNITED STATES GOVERNMENT

DML:DS

TO :

THE DIRECTOR

DATE:

FROM :

D. M. Ladd

January 17, 1946

SUBJECT:

59496

There are attached hereto two copies of the final draft of the Presidential Directive to be issued relative to the National Intelligence Authority. This is the draft that was returned by Mr. Judson to the White House this afternoon.

I am arranging to give a copy of this to Fred Lyon on a confidential basis.

Attachments

56 MAR 5 - 1946

EX-37

EX-5

62-80750-2

FEB 15 1946

Secretary of State  
Secretary of War  
Secretary of the Navy

59497

Gentlemen:

1. It is my desire, and I hereby direct, that all Federal foreign intelligence activities be planned, developed and coordinated so as to assure the most effective accomplishment of the intelligence mission related to the external national security. To this end I hereby designate you, together with another person to be named by me as my personal representative, as the National Intelligence Authority.

2. You shall each designate persons from your respective Departments who shall collectively form a Central Intelligence Group and who shall, under the supervision of a Director of Central Intelligence, assist the National Intelligence Authority. The Director of Central Intelligence shall be designated by me, shall be responsible to the National Intelligence Authority, and shall sit as a non-voting member thereof.

3. Subject to the direction and control of the National Intelligence Authority, the Central Intelligence Group shall:

a. Accomplish the correlation and evaluation of intelligence relating to the national security, and the appropriate dissemi-

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nation within the Government of the resulting strategic and national policy intelligence. In so doing, full use shall be made of the staff and facilities of the intelligence agencies of your Departments.

59498

b. Plan for the coordination of such of the activities of said intelligence agencies of your Departments as relate to the national security and recommend to the National Intelligence Authority the establishment of such over-all policies and objectives as will assure the most effective accomplishment of the national intelligence mission.

c. Perform, for the benefit of said intelligence agencies, such services of common concern as the National Intelligence Authority determines can be more efficiently accomplished by a common agency, including the direct procurement of intelligence outside the continental limits of the United States.

d. Perform such other functions and duties related to intelligence as the President and the National Intelligence Authority may from time to time direct.

4. The Central Intelligence Group shall have no police, or law enforcement or domestic intelligence functions.

5. Such operating intelligence received by said intelligence agencies of your Departments as may be designated by the National Intelligence Authority shall be freely available to the Central Intelligence Group for correlation, evaluation or dissemination. As approved by the National Intelligence Authority, the operations of said intelligence

agencies shall be open to inspection by the Central Intelligence Group in connection with its planning functions.

59499

6. The existing intelligence agencies of your Departments shall continue to collect, evaluate, correlate and disseminate departmental operating intelligence.

7. The Director of Central Intelligence shall be advised by an Intelligence Advisory Board consisting of representatives of the principal military and civilian intelligence agencies having functions related to either foreign or domestic national security, as determined by the National Intelligence Authority.

8. Within the scope of existing law and Presidential directives, other departments and agencies of the executive branch of the Federal Government shall furnish such intelligence information relating to the external national security as is acquired or may be acquired by them in the course of their authorized activities, and as the Central Intelligence Group may from time to time request pursuant to regulations of the National Intelligence Authority.

9. This directive shall apply to all foreign intelligence activities carried on by the Federal Government outside the continental limits of the United States and its possessions. Nothing herein shall be construed to affect the responsibilities of agencies not within your Departments in relation to their intelligence activities inside the continental limits of the United States and its possessions, with respect to the national internal security.



59500.

10. In the conduct of its activities the National Intelligence Authority and the Central Intelligence Group will be responsible for fully protecting intelligence sources and methods.

THE WHITE HOUSE,

January , 1946.

## Office Memorandum • UNITED STATES GOVERNMENT

cc Mr. Tamm Mr. Mumford  
Mr. Ladd

TO : The Director

DATE: January 13, 1946

FROM : D. M. Ladd

ALL INFORMATION CONTAINED  
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SUBJECT: WORLDWIDE INTELLIGENCE

DATE 11-19-87

269,907

L. Sprague

Pursuant to your instructions, I contacted Harold Judson, of the Solicitor General's office, on his return from this morning's conference concerning the President's directive on worldwide intelligence and at his invitation went to his office, accompanied by Mr. Mumford.

Mr. Judson advised that his conference this morning had lasted some three hours and was on a very amicable basis. There were numerous changes in phraseology in the draft of the directive which we had gone over last night but except for those mentioned below, none appeared to be particularly material:

- 3.c. It had been agreed that this paragraph would read, "Perform, for the benefit of said intelligence agencies, such services of common concern as the national intelligence authority determines can be more efficiently accomplished centrally," thus eliminating our proposed phraseology which concluded with the words, "including the direct procurement of intelligence outside the continental limits of the United States." It was explained by Mr. Judson and his assistant [redacted] that dropping this phraseology lost nothing since the word "including" neither precludes nor restricts in any manner. This should be considered, however, in connection with the next mentioned change.

In this paragraph they deleted the first sentence which stated, "The directive shall apply to all foreign intelligence activities carried on by the Federal Government outside the continental limits of the United States and its possessions," which left this paragraph consisting of only the following phraseology, "Nothing herein shall be construed to affect the responsibilities of agencies not within your departments in relation to their intelligence activities inside the continental limits of the United States and its possessions, with respect to the national internal security."

I immediately protested that the two changes cited above would leave no protection against this new national intelligence authority expanding into full investigations in the domestic field. Mr. Judson and [redacted] expressed the opinion that the President did not desire to replace or duplicate the FBI and that those drawing up this directive had no intention of doing so. I pointed out that nevertheless, these men may be gone and others who take their place are the ones who will be interpreting the phraseology here. Finally Mr. Judson decided to word paragraph nine as follows:

"Nothing herein shall be construed to authorize the making of investigations, otherwise than as provided by existing law and Presidential directives, inside the continental limits of the United States and its possessions."

FEB 15 1946

FEB 15 1946

RECORDED &amp; INDEXED

62-80750-4

you by all means such intentions should be in black ink - even there don't observe the way as our expert since in the War has shown

Mr. Tamm  
Mr. Mumford  
Mr. Ladd  
Mr. Clegg  
Mr. Glavin  
Mr. Nichols  
Mr. Rosen  
Mr. Tracy  
Mr. Carson  
Mr. Egan  
Mr. Gurnea  
Mr. Hendon  
Mr. Pennington  
Mr. Quinn Tamm  
Tele. Room  
Mr. Nease  
Miss Beahm  
Miss Gandy

b7C

b7C

MEMORANDUM FOR THE DIRECTOR

This phraseology would, of course, be about the most complete protection the Bureau could hope to have and would appear to cure the changes cited above, both in paragraph 3.c. and paragraph 9. Mr. Judson consulted the Attorney General by telephone at that point and the Attorney General suggested milder language in that the President had just this morning advised members of the Cabinet that because of the strikes, he was so burdened with work he desired them to avoid conflicts which would necessitate his becoming involved for decisions. The Attorney General, therefore, thought that this was not a good time to interject such blunt language as here suggested and he suggested the phraseology, "Nothing herein shall be construed as affecting the present jurisdiction of any United States agencies inside the continental limits of the United States or its possessions." I nevertheless pointed out that this was a negative statement which merely meant that although the Bureau would not be precluded from conducting the same investigative work in which it is now engaged, it would not prevent this new outfit from duplicating and coming into the same field.

Mr. Judson concurred and accordingly, without mentioning the FBI, advised the men with whom he had conferred this morning that from a legal standpoint, it was felt a necessity that the phraseology above, i.e. the flat denial of the right of investigation inside the continental limits of the United States, be included as paragraph nine.

This proposed change will, of course, now be discussed by the men who will present the directive to the President and Mr. Judson will be advised of their decision. He has promised to call me or Mr. Mumford immediately upon receipt of advice in the matter and I will advise you.

*Attachments*

*Follow up  
find out final  
outcome. H.*

*I most certainly don't share views  
of A.G. While it is of course desirable  
to avoid conflicts which might  
burden the President at the same  
time a postponement can eventually  
bring about even more difficulties.*

*Judson out  
10 AM 1/24/46  
A.A. 11 AM  
1/24/46  
R. A. 11 AM  
1/24/46  
R. A. 11 AM  
1/24/46*

JKM:CAB

b7C

Secretary of State  
Secretary of War  
Secretary of Navy

Gentlemen:

1. It is my desire, and I hereby direct, that all Federal foreign intelligence activities be planned, developed and coordinated so as to assure the most effective accomplishment of the intelligence mission related to the national security. I hereby designate you, together with another person to be named by me as my personal representative, as the National Intelligence Authority, to accomplish this purpose.

2. Within the limits of available appropriations you shall each, from time to time assign persons and facilities from your respective Departments, which persons shall collectively form a Central Intelligence Group and shall, under the direction of a Director of Central Intelligence, assist the National Intelligence Authority. The Director of Central Intelligence shall be designated by me, shall be responsible to the National Intelligence Authority, and shall sit as a non-voting member thereof.

3. Subject to existing law and to the direction and control of the National Intelligence Authority, the Director of the Central Intelligence Group shall:

a. Accomplish the correlation and evaluation of intelligence relating to the national security and the appropriate dissemination within the Government of the resulting strategic and

~~11-15-46~~ ~~Source by~~

62-80750-4

as revised tentatively 1/18/46

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DATE 10/15/95 BY 60322/1600



national policy intelligence. In so doing, full use shall be made of the staff and facilities of the intelligence agencies of your Departments.

b. Plan for the coordination of such of the activities of the intelligence agencies of your Departments as relate to the national security and recommend to the National Intelligence Authority the establishment of such over-all policies and objectives as will assure the most effective accomplishment of the national intelligence mission.

c. Perform, for the benefit of said intelligence agencies, such services of common concern as the National Intelligence Authority determines can be more efficiently accomplished centrally.

d. Perform such other functions and duties related to intelligence affecting the national security as the President and the National Intelligence Authority may from time to time direct.

4. No police, or law enforcement or internal security functions shall be exercised under this directive.

5. Such intelligence received by the intelligence agencies of your Departments as may be designated by the National Intelligence Authority shall be freely available to the Director of Central Intelligence Group for correlation, evaluation or dissemination. As approved by the National Intelligence Authority, the operations of said intelligence agencies shall

be open to inspection by the Director of Central Intelligence in connection with planning functions.

6. The existing intelligence agencies of your Departments shall continue to collect, evaluate, correlate and disseminate operating intelligence.

7. The Director of Central Intelligence shall be advised by an Intelligence Advisory Board consisting of the heads (or their representatives) of the principal military and civilian intelligence agencies of the Government having functions related to national security, as determined by the National Intelligence Authority.

8. Within the scope of existing law and Presidential directives, other departments and agencies of the executive branch of the Federal Government shall furnish such intelligence information relating to the national security as is in their possession, and as the Director of Central Intelligence Group may from time to time request pursuant to regulations of the National Intelligence Authority.

\*9. Nothing herein shall be construed to authorize the making of investigations, otherwise than as provided by existing law or Presidential directives, inside the continental limits of the United States and its possessions.

10. In the conduct of their activities the National Intelligence Authority and the Director of Central Intelligence shall be responsible for fully protecting intelligence sources and methods.

\* Paragraph 9 is worded as proposed by Mr. Judson but has not been accepted by the White House group as yet.

THE WHITE HOUSE,

January, 1946.

nation within the Government of the resulting strategic and national policy intelligence. In so doing, full use shall be made of the staff and facilities of the intelligence agencies of your Departments.

b. Plan for the coordination of such of the activities of said intelligence agencies of your Departments as relate to the national security and recommend to the National Intelligence Authority the establishment of such over-all policies and objectives as will assure the most effective accomplishment of the national intelligence mission.

c. Perform, for the benefit of said intelligence agencies, such services of common concern as the National Intelligence Authority determines can be more efficiently accomplished by a common agency, including the direct procurement of intelligence outside the continental limits of the United States.

d. Perform such other functions and duties related to intelligence as the President and the National Intelligence Authority may from time to time direct.

4. The Central Intelligence Group shall have no police, or law enforcement or domestic intelligence functions.

5. Such operating intelligence received by said intelligence agencies of your Departments as may be designated by the National Intelligence Authority shall be freely available to the Central Intelligence Group for correlation, evaluation or dissemination. As approved by the National Intelligence Authority, the operations of said intelligence

agencies shall be open to inspection by the Central Intelligence Group in connection with its planning functions.

6. The existing intelligence agencies of your Departments shall continue to collect, evaluate, correlate and disseminate departmental operating intelligence.

7. The Director of Central Intelligence shall be advised by an Intelligence Advisory Board consisting of representatives of the principal military and civilian intelligence agencies having functions related to either foreign or domestic national security, as determined by the National Intelligence Authority.

8. Within the scope of existing law and Presidential directives, other departments and agencies of the executive branch of the Federal Government shall furnish such intelligence information relating to the external national security as is acquired or may be acquired by them in the course of their authorized activities, and as the Central Intelligence Group may from time to time request pursuant to regulations of the National Intelligence Authority.

9. This directive shall apply to all foreign intelligence activities carried on by the Federal Government outside the continental limits of the United States and its possessions. Nothing herein shall be construed to affect the responsibilities of agencies not within your Departments in relation to their intelligence activities inside the continental limits of the United States and its possessions, with respect to the national internal security.

- 4 -

10. In the conduct of its activities the National Intelligence Authority and the Central Intelligence Group will be responsible for fully protecting intelligence sources and methods.

THE WHITE HOUSE

January , 1946.

## Office Memorandum • UNITED STATES GOVERNMENT

TO : THE DIRECTOR

DATE: January 19, 1946

FROM : Mr. D. M. Ladd

SUBJECT: WORLD-WIDE INTELLIGENCE

Mr. Tolson	_____
Mr. E. A. Tamm	_____
Mr. Clegg	_____
Mr. Coffey	_____
Mr. Glavin	_____
Mr. Ladd	_____
Mr. Nichols	_____
Mr. Rosen	_____
Mr. Tracy	_____
Mr. Carson	_____
Mr. Egan	_____
Mr. Gurnea	_____
Mr. Hendon	_____
Mr. Pennington	_____
Mr. Quinn Tamm	_____
Tele. Room	_____
Mr. Nease	_____
Miss Beahm	_____
Miss Gandy	_____

I advised you yesterday of a conference I attended accompanied by Mr. J. K. Mumford with Harold Judson, Solicitor General's Office, and [redacted] one of his assistants, in which several proposed changes were made in the Presidential Directive to be issued concerning world-wide intelligence.

Mr. Judson called today and subsequently advised Mr. Rosen and Mr. Mumford that the White House personnel preparing this Directive had agreed to the phraseology as it appeared in Section 3.c. in my memorandum yesterday. They also agreed to the new phraseology for Section 9 with a slight trans-literation. This Section now reads: "Nothing herein shall be construed to authorize the making of investigations, inside the continental limits of the United States and its possessions, except as provided by law and Presidential directive." The only change in this phraseology from that proposed yesterday was the dropping of the word "otherwise" and the word "existing" and moving the phrase to the end of the sentence.

Mr. Judson pointed out that he was most surprised at the acceptance of this categorical denial of the right of this new group to conduct any investigation within the Continental United States and its possessions and felt that it now provides the Bureau an absolute basis on which to protest any action undertaken by the group domestically other than for their administrative review, correlation, and dissemination of work.

Pursuant to your telephonic instructions, Mr. Judson was advised at approximately 12:45 PM today that the draft met with no objection. He advised the White House would be so informed and that undoubtedly the order would be signed and issued later today and that there would probably be publicity on it by tomorrow.

There is attached for your information a copy of the final draft submitted by Judson.

Attachment

JKM:edm

ALL INFORMATION CONTAINED

HEREIN IS UNCLASSIFIED

DATE 11/13/05 BY AUC/LP60322/bce

ENCL

RECORDED

EX-19

162-80750-5  
19 JAN 25 1946

50 FEB 4 1946

Department of Justice  
Washington

January 23, 1946

MEMORANDUM FOR MR. J. EDGAR HOOVER,  
DIRECTOR, FEDERAL BUREAU OF IN-  
VESTIGATION



Mr. Tolson	✓
Mr. E. A. Tamm	✓
Mr. Clegg	✓
Mr. Glavin	✓
Mr. Ladd	✓
Mr. Nichols	✓
Mr. Rosen	✓
Mr. Tracy	✓
Mr. Carson	✓
Mr. Egan	✓
Mr. Gurnea	✓
Mr. Harbo	✓
Mr. Hendon	✓
Mr. Pennington	✓
Mr. Quinn Tamm	✓
Mr. Gandy	✓

Reference is made to the directive recently issued by the President to the Secretary of State, the Secretary of War, and the Secretary of the Navy concerning the coordination of Federal foreign intelligence activities. Subject to approval of the Attorney General, it is proposed that an Executive order be issued in the immediate future following the form and substance of the copy attached.

I will be pleased to have your comments with respect to the proposed issuance of this order.

*Harold Judson*  
HAROLD JUDSON  
Assistant Solicitor General

ALL FBI INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 11/1/05 BY AUC/LP/6322/

*Central Intelligence Group*

ENC 20

EX-49  
memo for the  
Director 1-28-46  
O.P.K.  
memo for Harold Judson  
1-28-46  
O.P.K.

RECORDED  
& INDEXED

162-80750-7  
F B I  
30 FEB 5 1946

EX-49

56 FEB 12 1946

*Five*

EXECUTIVE ORDER

ALL FBI INFORMATION CONTAINED  
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DATE 11/13/85 BY 604-1146 0322/bca

DIRECTING THE COOPERATION OF GOVERNMENT AGENCIES  
IN THE COORDINATION OF FOREIGN INTELLIGENCE  
ACTIVITIES OF THE UNITED STATES

WHEREAS it is in the interests of national security and the more effective exercise and more efficient administration of Federal foreign intelligence activities of the United States that the planning and development of all Federal foreign intelligence activities be coordinated:

NOW, THEREFORE, by virtue of the authority vested in me by the Constitution and the statutes, including Title I of the First War Powers Act, 1941 (55 Stat. 838), and as President of the United States and Commander in Chief of the Army and Navy of the United States, it is hereby ordered as follows:

I

The Secretary of State, the Secretary of War, and the Secretary of the Navy shall hereafter operate the intelligence activities of their departments pursuant to the terms of the following directive, issued to them by me on January 22, 1946:

(Directive to be quoted)

II

To the extent consistent with law and Presidential directives, all Federal agencies of the Executive branch are hereby directed to take all steps necessary to assure cooperation in the coordination of foreign intelligence activities of the United States and to effectuate fully the purposes of the above-quoted directive.



ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 11/15/05 BY AUC/LP60322/bw

January 28, 1946

MEMORANDUM FOR MR. TOLSON

MR. TAMM

MR. LADD

MR. CARRON

Yesterday at the request of [redacted] I saw Admiral Sours, who has been named by the President as Director of the new World Intelligence set-up.

b7C

Persons at the conference in my office were Admiral Sours and [redacted] of Naval Intelligence.

Captain Sours stated that he wanted it understood very clearly that he intended to depend upon the FBI to a large extent for advice and counsel, and as he later got to the point of setting up his organization at the operational level he would want the FBI to continue in its present foreign field and possibly expand its operations therein.

Admiral Sours stated that he was well conversant with the work which the FBI had done both domestically and in the foreign field as he had served as District Intelligence Officer for the Navy at the Great Lakes Naval Training Station and in Puerto Rico, and had also served at Trinidad, in Venezuela, and other points in South America. He stated he had the highest regard for the type of men the FBI has and for its policies of administration, as well as for its accomplishments.

He stated that he intended to approach the development of his project very carefully. He stated he had been urged to move his offices over into the offices of the groups that have been working on world intelligence, and that he had declined to do so as he wanted to retain his offices in what he termed "neutral territory." He stated he realizes his hardest job would be to get the various intelligence agencies working together.

He seemed to be thoroughly conversant with the so-called McCormack plan and set-up, and was most critical of it. He also knew of the OSS set-up in the War Department under General Magruder and he apparently was aware of its limitations.

RECORDED

INDEXED

62-80750-8

He stated that his first problem, of course, is to get prepared for the President a daily report of what is going on as the State Department is not receiving a complete picture.

EX-20

Mr. Tolson  
Mr. E. A. Tamm  
Mr. Clegg  
Mr. Glavin  
Mr. Ladd  
Mr. Nichols  
Mr. Rosen  
Mr. Tracy  
Mr. Carson  
Mr. Egan  
Mr. Gurnea  
Mr. Harbo  
Mr. Hendon  
Mr. Pennington  
Mr. Quinn Tamm  
Mr. Nease  
Miss Gandy

RECEIVED

DATE

1-25-46

60 JAN 31 1946

Memorandum for Messrs.  
Tolson, Tamm, Ladd, Clegg

Page Two

of the foreign situation. As soon as he has completed this project he stated he then intends slowly and carefully to begin to create his organization set-up at Washington and that then that would be followed by the operational set-up abroad.

He expressed considerable concern about the fact that undesirable elements might be unloaded upon him and for that reason he stated he intended not to take over, in bulk, any group. He stated he no doubt would take many over but would take them over individually and not as a group, and he is desirous of finding out from me whether the Bureau would be willing to screen the names of any persons that he would send to the Bureau, particularly as to any Communist connections.

I outlined to Admiral Sauer how the FBI came to get into foreign intelligence and the fact that we had not sought the assignment, and only carried it forth to render the service that was required. I pointed out the success with which our operations had met in South America and the lack of friction not only between our representatives and the foreign governments of the countries to which they are assigned, but also of the excellent coordination and cooperation between the Military, Naval and Legal Attaches, as well as of the satisfaction of the Ambassadors.

I pointed out to him some of the difficulties that I believed would be faced if there was a complete severance of domestic from foreign intelligence as it would not seem to me to make sense having two different agencies to be handling an international problem such as Communism or any other subversive activity, or activities of an espionage type. He seemed to appreciate the difficulties of this and again reiterated his intentions that the FBI was not to be excluded from the foreign field, but would very likely be called upon to expand its operations therein.

I told him that the full facilities of this Bureau would be available to him to screen any personnel that he might have in mind for employment or assignment to his set-up, and that all he had to do is communicate with us and we would check our files or obtain the information from other sources, and make it promptly available to him. He indicated he would take advantage of this very soon.

I was impressed with the fact that Admiral Sauer seemed to be a rather capable, logical individual, with a sense of humor and regard for the work of the FBI. However, he no doubt will be

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Memorandum for Messrs.  
Tolson, Tamm, Ladd and Carson

Page Three

subject to various pressures unfriendly to the FBI in the weeks to come and I think we will have to wait to see exactly how this new project takes shape before we determine whether we want to remain in it if they desire us to continue in it.

I make reference to this because Admiral Sorens mentioned to me the fact that a Mr. Schwarzwald of the Budget Bureau seems to have injected himself considerably into the studies which have been made of the World Intelligence before it was finally decided upon. Admiral Sorens does not hold any high regard for Schwarzwald but the fact that he is connected with the Budget Bureau may make Schwarzwald an annoying factor in the World Intelligence set-up and it will remain to be seen whether Admiral Sorens can cope with him.

At least for the time being this Bureau will continue its South American operations and foreign operations and await further developments before determining whether we will be desirous of continuing these after July first.

Very truly yours

J. E. H.  
John Edgar Hoover  
Director

Mr. Tolson  
Mr. E. A. Tamm  
Mr. Clegg  
Mr. Glavin  
Mr. Ladd  
Mr. Nichols  
Mr. Rosen  
Mr. Tracy  
Mr. Carson  
Mr. Egan  
Mr. Gurnea  
Mr. Harbo  
Mr. Hendon  
Mr. Pennington  
Mr. Quinn  
Mr. Nease  
Miss Gandy



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DATE 11/15/05 BY SP6/LPL/0322/6

January 25, 1946

MEMORANDUM FOR MR. TOLSON

MR. TAMS

MR. LADD

MR. CARSON

DWIGHT

On January 23, 1946, at the invitation of General Eisenhower, I lunched with him at his office in the Pentagon Building. Present at the luncheon were General Eisenhower; the Acting Secretary of War, General Regell; and myself.

General Eisenhower stated that he wanted to meet with me in order to establish a personal contact and urge that should there develop any matters within the War Department that I thought should be brought to his attention, he wanted me to feel at perfect liberty to come directly to him. He stated that he knew, of course, of the excellent cooperation existing between the Military Intelligence Division of the War Department and the FBI, but that should there arise any problem which could not be settled or did not meet with my approval I should not hesitate to bring it to him personally, irrespective of who might be in charge of the Military Intelligence Division. I advised General Eisenhower that we had been able to settle practically all of our problems at the level of the head of MID and myself, and I didn't anticipate that there would be any matters which would reach a point where I would feel that it would be desirable to bring them to his attention, but if they did, I would not hesitate to do so.

General Eisenhower expressed high commendation of the work of the Bureau, not only in this country, but abroad. He did not mention the incident relative to the removal of our agents from Germany, nor did I. I gathered from his conversation and from the statements which he made that he probably did not know anything about that action, even though the correspondence at one stage had reached the level of dealing with General Eisenhower's Command Headquarters.

There came up for discussion the new Directive which the President had signed the day before. General Eisenhower inquired as to how this would affect the Federal Bureau of Investigation and I told him that pending certain interpretations of the Directive there were uncertainties as to exactly how it would affect the FBI, but that it appeared that the FBI would withdraw from foreign operations. I then outlined to General Eisenhower the work which we had done in South America, Central America, and the Caribbean, as well as in Mexico, Tokyo, and in Europe. He expressed amazement and real concern at the possibility of the FBI withdrawing from these operations. General Regell

Mr. Tolson  
Mr. E. A. Tamm  
Mr. Clegg  
Mr. Glavin  
Mr. Ladd  
Mr. Nichols  
Mr. Rosen  
Mr. Tracy  
Mr. Carson  
Mr. Egan  
Mr. Gurnea  
Mr. Harbo  
Mr. Hendon  
Mr. Pennington  
Mr. Quinn Tamm  
Mr. Nease  
Miss Gandy

JAN 30 1946

HCB

BY

1. Mr. Tolson  
2. Mr. E.A. Tamm  
3. Mr. Clegg  
4. Mr. Glavin  
5. Mr. Ladd  
6. Mr. Nichols  
7. Mr. Rosen  
8. Mr. Tracy  
9. Mr. Carson  
10. Mr. Egan  
11. Mr. Gurnea  
12. Mr. Harbo  
13. Mr. Hendon  
14. Mr. Pennington  
15. Mr. Quinn  
16. Mr. Nease  
17. Miss Gandy

Memorandum for Messrs.  
Tolson, Tamm, Ladd, Carson

Page Two

stated that he had, himself, worked on the Directive with Mr. Hensel and someone from the Navy Department, and that he had inquired the day before specifically as to how the Directive would affect the FBI in view of the recent correspondence which we had had with General Royall concerning the return to Germany of representatives of the FBI. General Royall stated that the man who wrote the Directive (not indicating who that man was) had stated that the Directive was drawn with the intention of the FBI being removed from the foreign field.

The interpretation of General Royall led General Eisenhower to send for General Bissell, as General Eisenhower thought that such action in the elimination of the FBI from foreign intelligence was most undesirable and should be corrected. Upon the arrival of General Bissell, he stated that his interpretation of the Directive was that there was certainly serious doubt as to whether the FBI would remain in the foreign field, though he pointed out that there was in the Directive a provision that it would not interfere with any previous Directives issued by the President, and that, therefore, it would have to be determined whether the Directive under which the MID, OSI, and the FBI now operate would still be in force and effect. General Bissell stated that certainly no other agency of the Government was qualified at the present time to take over the work which the FBI had done in the foreign field. General Royall stated he understood that the group which was now in the State Department, and which represented the remnants of the OSS, would be the one that would operate in the foreign field in addition to the Military and Naval Intelligence. General Bissell stated that certainly that group was not qualified to so function. I then amplified General Bissell's statement by outlining the defects of the OSS personnel as evidenced in specific blunders that they had made at the intelligence level during the World War. I pointed out that the problem of dropping parachuters behind enemy lines to commit sabotage or to free prisoners of war was an entirely different problem than that of conducting intelligence in a friendly country, and that the latter problem was what we had been faced with for five years in South America, and had accomplished successfully. General Eisenhower shared this view.

General Royall, I gathered, had been sympathetic to the view that the FBI would be eliminated from the foreign field but in view of the strong statement being made by General Eisenhower, as well as the critical attitude of General Bissell and myself on the possibility of OSI or its remnants functioning in the foreign field, General Royall took the position that no doubt there could be implementation of the new Directive which would take care of the problems that General Eisenhower, General Bissell, and I saw would arise in the event the FBI withdrew from the foreign field.

Mr. Tolson  
Mr. E. A. Tamm  
Mr. Clegg  
Mr. Glavin  
Mr. Ladd  
Mr. Nichols  
Mr. Rosen  
Mr. Tracy  
Mr. Carson  
Mr. Egan  
Mr. Gurnea  
Mr. Harbo  
Mr. Hendon  
Mr. Pennington  
Mr. Quinn Tamm  
Mr. Nease  
Miss Gandy

Memorandum for Messrs.  
Tolson, Tamm, Ladd, Carson

Page Three

The entire luncheon was a very friendly one, but as I have indicated, I gathered the impression that General Royall had had a part in the preparation of the Directive and certainly was inclined to the view that the FBI should not be in the foreign field. As above indicated, he did not state who wrote the Directive, but from information which I have received from other sources I understand it was drafted by Commander Clifford, Assistant Naval Aide to the President, and according to General Royall, the man who did draft it stated it was the intention of the Directive to exclude the FBI from the foreign field. As also indicated above, General Eisenhower and General Bissell were particularly strong in their view that this should not be done.

Very truly yours

J. E. H.

John Edgar Hoover  
Director

Mr. Harold Judson  
Assistant Solicitor General  
John Edgar Hoover - Director, Federal Bureau of Investigation

January 28, 1946

Reference is made to your memorandum of January 23, 1946, transmitting a copy of a proposed executive order which refers to the directive issued by the President on January 22, 1946 providing for coordination of foreign intelligence activities of the United States Government.

I have examined the proposed order and find nothing objectionable in it. I desire to defer to your judgment concerning the form and legality of the Executive Order.

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EX-84

62-80750-10  
FEB 8 1946  
RECEIVED-DIRECTOR

Mr. Tolson  
Mr. E. A. Tamm  
Mr. Clegg  
Mr. Coffey  
Mr. Glavin  
Mr. Ladd  
Mr. Nichols  
Mr. Rosen  
Mr. Tracy  
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Mr. Egan  
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Mr. Hendon  
Mr. Pennington  
Mr. Quinn Tamm  
Mr. Nease  
Miss Gandy

RECEIVED-DIRECTOR  
FEB 15 1946



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OFFICE OF THE CIVIL ATTACHE  
EMBASSY OF THE UNITED STATES OF AMERICA  
MEXICO CITY

3/15

January 30, 1946

Director, FBI

RE: WORLD-WIDE INTELLIGENCE

Dear Sir:

As of possible interest to the Bureau, there is transmitted herewith an editorial appearing in the January 24, 1946, issue of the San Antonio Express.

It is to be noted that the editorial criticizes the establishment of another Government Agency with the purpose of "correlating" information in Washington.

This is being transmitted for the Bureau's information.

Very truly yours,

Robert W. Wall, Jr.  
ROBERT W. WALL, JR.  
CA

Enclosure

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DATE 2/21/06 BY *Amc/p60322/4*

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2 A

## EDITORIAL PAGE

### San Antonio Express

#### Creating NIA and a Central Intelligence Agency

President Truman's action in directing that a four-man board (the "National Intelligence Authority") and a central intelligence agency be set up, is an encouraging step toward vitally needed service.

As proposed, NIA would comprise the War, Navy and State secretaries and a fourth person named by the President as his "personal representative." The central agency would be staffed from the three departments' ranks, and headed by a Director of Central Intelligence. The director would be responsible to NIA and would sit with it as a nonvoting member.

NIA and central-agency objectives are commendable. The latter would have the task of correlating and evaluating national-security information, and spreading that information within the Government; plan co-ordination of the War, Navy and State departments' intelligence work; recommend over-all policies to NIA; perform for the departments' intelligence agencies services of "common concern."

The questions that arise regarding the proposal stem from measuring that plan against the task as enumerated. For one thing, the suggested NIA and central agency clearly are a compromise with the demand for a full-fledged autonomous agency that would perform all intelligence services for the Nation. Moreover, they are a patchwork compromise: Besides being patchwork in structure, they are patchwork in authority and functions. They are limited as to what functions they can discharge, and they are dependent upon departmental sanctions and interdepartmental harmony for full efficiency in discharging even those restricted duties.

By reason of those limitations and that structure, one questions whether the aim of "correlating and evaluating" information and distributing it within the Government is not too optimistic. The Government has set up numerous agencies in its day, and all have been charged with commendable purposes. Comparatively few have proven able or willing to carry out those purposes fully.

Therefore, the judgment must stand that NIA and the central intelligence agency are encouraging symptoms merely. They should not be accepted as completely satisfactory. Their compromise nature and resulting limitations must be recognized, and pressure must remain unabated for veritable consolidation of intelligence services. Only such consolidation can secure maximum protection for the Nation.

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ENCLOSURE

FEDERAL BUREAU OF INVESTIGATION

2/25 1946

___ The Director	___ Records Section
___ Mr. Tolson	___ Personnel Files
___ Mr. Ladd	___ Send File
___ Mr. <del>Clegg</del> Harbo	___ Bring file up-
___ Mr. Rosen	to-date
___ Mr. Clegg	___ Search, serial-
___ Mr. Glavin	ize, and route
___ Mr. Nichols	___ Reading Room
___ Mr. Tracy	___ Mechanical Section
___ Mr. Hendon	
___ Mr. Pennington	
___ Mr. Quinn Tamm	
✓ ___ Mr. Nease	
___ Mr. Welch	
___ Miss Gandy	

___ Miss Stalcup	___ Stamp and mail
___ Miss Gray	___ Prepare tickler
___ Miss Butcher	___ Call these files

\_\_\_ See Me

Mr. Tolson	Call me re this
Mr. E. A. Tamm	Note and return
Mr. Clegg	
Mr. Glavin	
Mr. Ladd	
Mr. Nichols	
Mr. Rosen	
Mr. Tracy	Stamp and mail
Mr. Carson	Prepare tickler
Mr. Egan	Call these files
Mr. Gurnea	File
Mr. Harbo	
Mr. Hendon	
Mr. Pennington	
Mr. Quinn Tamm	
Mr. Nease	
Miss Gandy	

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DATE 2/21/06 BY Mr/LP/60322/622

Edward A. Tamm

5734

THE WHITE HOUSE  
WASHINGTON

January 22, 1946

MEMORANDUM TO:

Secretary of the Treasury  
✓ The Attorney General  
Secretary of the Interior  
The Postmaster General  
Secretary of Commerce.

Enclosed is a copy of a directive which I have today issued to the Secretaries of State, War, and the Navy regarding intelligence related to the national security. I request that this directive be complied with by your department insofar as it is applicable to activities of your department.

*Harry Truman*

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DATE 2/21/83 BY [signature]

*Adm. in Directive*

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*[Signature]*  
*1/24/46*

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62-80250-121  
JAN 31 1946

EX-68

OFFICE OF THE  
ATTORNEY GENERAL  
JAN 22 1946

KEEP IN F. B. I. FILES

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56 FEB 19 1946

January 22, 1946

To The Secretary of State,

The Secretary of War, and

The Secretary of the Navy.

1. It is my desire, and I hereby direct, that all Federal foreign intelligence activities be planned, developed and coordinated so as to assure the most effective accomplishment of the intelligence mission related to the national security. I hereby designate you, together with another person to be named by me as my personal representative, as the National Intelligence Authority to accomplish this purpose.

2. Within the limits of available appropriations, you shall each from time to time assign persons and facilities from your respective Departments, which persons shall collectively form a Central Intelligence Group and shall, under the direction of a Director of Central Intelligence, assist the National Intelligence Authority. The Director of Central Intelligence shall be designated by me, shall be responsible to the National Intelligence Authority, and shall sit as a non-voting member thereof.

3. Subject to the existing law, and to the direction and control of the National Intelligence Authority, the Director of Central Intelligence shall:

a. Accomplish the correlation and evaluation of intelligence relating to the national security, and the

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ENCLOSURE

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appropriate dissemination within the Government of the resulting strategic and national policy intelligence. In so doing, full use shall be made of the staff and facilities of the intelligence agencies of your Departments.

b. Plan for the coordination of such of the activities of the intelligence agencies of your Departments as relate to the national security and recommend to the National Intelligence Authority the establishment of such over-all policies and objectives as will assure the most effective accomplishment of the ~~national intelligence~~ mission.

c. Perform, for the benefit of said intelligence agencies, such services of common concern as the National Intelligence Authority determines can be more efficiently accomplished centrally.

d. Perform such other functions and duties related to intelligence affecting the national security as the President and the National Intelligence Authority may from time to time direct.

4. No police, law enforcement or internal security functions shall be exercised under this directive.

5. Such intelligence received by the intelligence agencies of your Departments as may be designated by the National Intelligence Authority shall be freely available to the Director of Central Intelli-

✓

gence for correlation, evaluation or dissemination. To the extent approved by the National Intelligence Authority, the operations of said intelligence agencies shall be open to inspection by the Director of Central Intelligence in connection with planning functions.

6. The ~~existing~~ intelligence agencies of your Departments shall ~~continue to~~ collect, evaluate, correlate and disseminate departmental intelligence.

7. The Director of Central Intelligence shall be advised by ~~an Intelligence Advisory Board~~ consisting of the heads (or their representatives) of the principal military and civilian intelligence agencies of the Government having functions related to national security, as determined by the National Intelligence Authority.

8. Within the scope of existing law and Presidential directives, other departments and agencies of the executive branch of the Federal Government shall furnish such intelligence information relating to the national security as is in their possession, and as the Director of Central Intelligence may from time to time request pursuant to regulations of the National Intelligence Authority.

9. Nothing herein shall be construed to authorize the making of investigations inside the continental limits of the United States and its possessions, except as provided by law and Presidential directives.



- 4 -

10. In the conduct of their activities the National Intelligence Authority and the Director of Central Intelligence shall be responsible for fully protecting intelligence sources and methods.

Sincerely yours,

(Sgd) HARRY S. TRUMAN

RECEIVED  
JAN 11 1950  
U.S. DEPT. OF STATE

4

FROM  
THE ATTORNEY GENERAL  
TO

Official Indicated below by check mark

Mr. Tolson.....  
Mr. E. A. Tamm.....  
Mr. Clegg.....  
Mr. Glavin.....  
Mr. Ladd.....  
Mr. Nichols.....  
Mr. Rosen.....  
Mr. Tracy.....  
Mr. Carson.....  
Mr. Egan.....  
Mr. Gurnea.....  
Mr. Harbo.....  
Mr. Hendon.....  
Mr. Pennington.....  
Mr. Quinn Tamm.....  
Mr. Nease.....  
Miss Gandy.....

MEMORANDUM

Solicitor General .....  
Assistant to the Attorney General .....  
Assistant Attorney General, Anti-Trust .....  
Assistant Attorney General, Tax .....  
Assistant Attorney General, Claims .....  
Assistant Attorney General, Lands .....  
Assistant Attorney General, Criminal .....  
Assistant Attorney General, War .....  
    Alien Enemy Control Unit .....  
    Alien Property Unit .....  
Assistant Solicitor General .....  
Director, FBI .....  
Director of Prisons .....  
Commissioner, Immigration and Naturalization .....  
    Liaison Officer, Immigration and Naturalization .....  
Administrative Assistant .....  
    Division of Accounts .....  
    Division of Communications and Records .....  
    Division of Supplies .....  
Pardon Attorney .....  
Parole Board .....  
Board of Immigration Appeals .....  
Librarian .....  
Director of Public Information .....  
  
Mr. Donald Cook .....  
Mr. Morrison .....  
Mrs. Stewart .....  
Miss O'Donnell .....  
Miss McCarron .....  
Miss Healy .....  
Mrs. Kroll .....  
Miss Adams .....  
Miss Moore .....  
Miss Dennis .....

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FEDERAL BUREAU OF INVESTIGATION

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<input checked="" type="checkbox"/> The Director	<input type="checkbox"/> Records Section
<input type="checkbox"/> Mr. Tolson	<input type="checkbox"/> Personnel Files
<input type="checkbox"/> Mr. Ladd	<input type="checkbox"/> Send File
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<input type="checkbox"/> Mr. Nichols	<input type="checkbox"/> size, and route
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<input type="checkbox"/> Mr. Hendon	<input type="checkbox"/> Bureau Supply Section
<input type="checkbox"/> Mr. Pennington	
<input type="checkbox"/> Mr. Quinn Tamm	
<input type="checkbox"/> Mr. Nease	<input type="checkbox"/> Call me re this
<input type="checkbox"/> Mr. Welch	<input type="checkbox"/> Note and return
<input type="checkbox"/> Miss Gandy	
<input type="checkbox"/> Mr. Carson	

<input type="checkbox"/> Miss Stalcup	<input type="checkbox"/> Stamp and mail
<input type="checkbox"/> Miss Gray	<input type="checkbox"/> Prepare tickler
<input type="checkbox"/> Miss Butcher	<input type="checkbox"/> Call these files
	<input type="checkbox"/> File

☐ See Me

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DATE 11-19-87 BY SP7max/ld

Edward A. Tamm

5734

## Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. D. M. LADD

DATE: February 1, 1946

FROM : Mr. R. R. Roach

RRR:MGC

SUBJECT: NATIONAL INTELLIGENCE ORGANIZATION

Mr. Tolson	✓
Mr. E. A. Tamm	✓
Mr. Clegg	✓
Mr. Coffey	✓
Mr. Glavin	✓
Mr. Ladd	✓
Mr. Nichols	✓
Mr. Rosen	✓
Mr. Tracy	✓
Mr. Carson	✓
Mr. Egan	✓
Mr. Hendon	✓
Mr. Pennington	✓
Mr. Quinn Tamm	✓
Tele. Room	✓
Mr. Nease	✓
Miss Beahm	✓
Miss Gandy	✓

Colonel John Grombach informed the writer today of the following information which he felt would be of interest to the Bureau. As you know Colonel Grombach for the past five years has been handling ultra secret intelligence work for the Army and the White House, and in the recent past has been conducting a highly discreet investigation of Colonel McCormack of the State Department with reference to his Communist affiliations and the Communist affiliations of those now attached to Military Intelligence.

Colonel Grombach stated that he had visited Admiral Souers this morning in his new offices at the New War Department Building, and there found Admiral Souers surrounded by complete confusion. He stated that much to his surprise he observed a civilian working in Admiral Souers' office whom he recognized as a former associate of McCormack. He stated he did not know the man by name, but knew that he was associated with McCormack as he, Grombach, had run into this individual during his investigation of Communist activities in G-2. (This individual was later tentatively identified by Mr. Fred Lyon as Lieutenant Colonel James Lay. He was at one time with the Combined Chiefs of Staff, and later transferred to the State Department under McCormack).

Colonel Grombach stated that he called on Admiral Souers at the Admiral's request, and he desired to know if Grombach could supply any information to him with reference to secret intelligence operations. Admiral Souers stated that he knew that the Colonel had compiled a comprehensive report for the White House and desired copies of it. Colonel Grombach stated that not knowing the purpose to which Admiral Souers intended putting this information he declined to make the report available to him, and instead referred him to the White House. During the discussion that followed between Grombach and Souers, Souers stated that he anticipated drawing top administrative personnel into his organization from former OSS employees, and that he was now attempting to arrange a conference with General Donovan for recommendations on former OSS personnel. Colonel Grombach stated that the state of confusion existing in Admiral Souers' office is very comparable to that at the time OSS was formed. He stated that the biggest job that Souers has at the present time is answering inquiries from various Congressmen and politicians who desire to place personnel in the new organization. Colonel Grombach stated that after talking with Admiral Souers he gained the impression that Souers was very sincere and wanted to do a good job, but that he lacked experience and that undoubtedly he would yield to a certain amount of political pressure.

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Colonel Grombach was of the definite opinion that after learning from Souers that he, Souers, had little knowledge of those who were now working for him that James Lay was a definite plant in the organization by McCormack, and that

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Memorandum for Mr. Ladd

Page two

undoubtedly Admiral Souers would not tolerate the presence of Lay if he knew his past associations with McCormack. Colonel Grombach bases this statement on the fact that Souers attempted to get from him the copy of the report that he has now made available to General Eisenhower concerning McCormack and Communist infiltration into G-2. Souers informed Grombach quite bluntly that he did not like McCormack nor any plan that he had advanced concerning world wide intelligence.

## OFFICE OF DIRECTOR, FEDERAL BUREAU OF INVESTIGATION

TO

OFFICIAL INDICATED BELOW BY CHECK MARK

Mr. Tolson \_\_\_\_\_ ✓  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Gurnea \_\_\_\_\_ ( )  
Mr. Harbo \_\_\_\_\_ ( )  
Mr. Hendon \_\_\_\_\_ ( )  
Mr. Quinn Tamm \_\_\_\_\_ ( )  
Mr. Nease \_\_\_\_\_ ( )  
Miss Gandy \_\_\_\_\_ ( )  
\_\_\_\_\_ ( )

See Me \_\_\_\_\_ ( )  
Note and Return \_\_\_\_\_ ( )  
For Your Recommendation \_\_\_\_\_ ( )  
What are the facts? \_\_\_\_\_ ( )

Remarks:

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DATE 2/20/06 BY [signature] 60322/bca



OFFICE OF THE LEGAL ATTACHE  
THE AMERICAN EMBASSY  
BOGOTA, COLOMBIA

February 7, 1946

Director, FBI

RE: FOREIGN INTELLIGENCE ORGANIZATION

Dear Sir:

As a result of articles appearing in the recent issue of TIME and NEWSWEEK, which treated the proposed organization for foreign intelligence work under the Army and Navy, there has been substantial discussion among Embassy officials in Bogota.

On February 6, 1946, I had a conference with Ambassador WILEY and among the matters discussed the question of continued foreign intelligence by the FBI arose. He again expressed himself to the effect that this is a very important year in Colombia, in view of the pending national elections, labor conditions and the scheduled Pan American Conference to be held in Bogota in the month of December. He desires to have a competent and experienced staff and hopes that the office of the Legal Attache will be continued.

Ambassador WILEY requested that I write a confidential letter to the Director suggesting that if possible available detailed information pertaining to the newly proposed intelligence set-up be furnished him through this office because he has not received any factual data pertaining to it. He also stated that he was again ready to do all in his power to have the FBI continue in the foreign intelligence field and would, therefore, like to have the Director suggest any action which he might take, such as writing letters to any individuals whom the Director would recommend.

I am submitting the Ambassador's request and suggestion for your consideration.

Very truly yours,

*Edwin O. Johnson*  
EDWIN O. JOHNSON  
Legal Attache

EOJ/jl

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DATE 2/21/86 BY *AWC/1460322/bce*

EX-2

~~CONFIDENTIAL~~ - AIR POUCH

Date: March 1, 1946  
To: Legal Attache  
Bogota, Colombia  
From: John Edgar Hoover - Director, Federal Bureau of Investigation  
Subject: FOREIGN INTELLIGENCE ORGANIZATION

Reference is made to your letter of February 7, 1946 reflecting that Ambassador Wiley was interested in receiving if possible detailed information pertaining to the newly-proposed intelligence setup. The information in possession of the Bureau was furnished to you in a Memorandum for all FBI Legal Attaches #6, dated February 18, 1946.

The Bureau has not been advised as yet as to what effect, if any, the creation of a new organization will have on our SIS work. The new organization, of course, is still in the formative stage and little is known concerning the definite plans for it. It is suggested that you may desire to call the Ambassador's attention to a copy of the President's Directive which was furnished to you in the above-referred-to Memorandum for all FBI Legal Attaches.

#36892  
ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 2/21/06 BY *Am/CP60322/bca*

VPK:LKH

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Egan \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. Pennington \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

COMMUNICATIONS SECTION  
MAILED 12  
★ APR 4 1946 P.M.  
FEDERAL BUREAU OF INVESTIGATION  
U. S. DEPARTMENT OF JUSTICE

52 MAR 19 1946

287

MAR 1 1946

Office Memorandum • UNITED STATES GOVERNMENT  
JCS:LP

TO : D. M. Ladd *DL*

FROM : J. C. Strickland *JCS*

SUBJECT: WORLD-WIDE INTELLIGENCE

DATE: February 11, 1946

Mr. Tolson	_____
Mr. E. A. Tamm	_____
Mr. Clegg	_____
Mr. Coffey	_____
Mr. Glavin	_____
Mr. Ladd	_____
Mr. Nichols	_____
Mr. Rosen	_____
Mr. Tracy	_____
Mr. Carson	_____
Mr. Egan	_____
Mr. Gurnea	_____
Mr. Hendon	_____
Mr. Pennington	_____
Mr. Quinn Tamm	_____
Tele. Room	_____
Mr. Nease	_____
Miss Beahm	_____
Miss Gandy	_____

*EFitch*

By reference from the Director's Office, I took a call from [redacted] secretary to Congressman LeFavre of New York. [redacted] stated that they had received inquiry concerning the obtaining of employment with the new intelligence unit and she inquired as to whether such a unit was now being formed.

[redacted] was advised that by Presidential Directive, Admiral Souers of the Navy has been appointed the director of the new world-wide intelligence unit and that he has the responsibility of organizing and making policy for this unit. [redacted] advised that she would inquire of Admiral Souers as to the procedure in obtaining employment with this unit.

*J. C. Strickland*

b7C

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 2/21/06 BY 441460322/bm

RECORDED

EX-145

62-80700-15

76 FEB 13 1946

5 *EF**Central Intelligence Group*

OFFICE OF THE CIVIL ATTACHE  
EMBASSY OF THE UNITED STATES OF AMERICA  
MEXICO CITY

February 13, 1946

Director, FBI

RE: FOREIGN INTELLIGENCE  
Administrative

Dear Sir:

As of possible interest to the Bureau,  
there is being transmitted herewith the substance  
of the directive with regard to foreign intelli-  
gence issued by the President, as it appeared in  
the State Department bulletin.

This is being furnished for the Bureau's  
information.

Very truly yours,

*Robert W. Wall, Jr.*  
ROBERT W. WALL, JR.  
CA

Enclosure

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 2/21/06 BY *Am/460322/6*

RECORDED & INDEXED  
EX - 38

162-50250-16  
F B I  
32 FEB 19 1946

58 FEB 21 1946

Foreign Intelligence. Following is text of directive sent by the President to the Secretaries of State, War and Navy with regard to coordination of the foreign intelligence activities of the federal government: "1. It is my desire, and I hereby direct, that all Federal foreign intelligence activities be planned, developed and coordinated so as to assure the most effective accomplishment of the intelligence mission related to the national security. I hereby designate you, together with another person to be named by me as my personal representative, as the National Intelligence Authority to accomplish this purpose. 2. Within the limits of available appropriations, you shall each from time to time assign persons and facilities from your respective Departments, which persons shall collectively form a Central Intelligence Group and shall, under the direction of a Director of Central Intelligence, assist the National Intelligence Authority. The Director of Central Intelligence shall be designated by me, shall be responsible to the National Intelligence Authority, and shall sit as a non-voting member thereof.

"3. Subject to the existing law, and to the direction and control of the National Intelligence Authority, the Director of Central Intelligence shall: a. Accomplish the correlation and evaluation of intelligence relating to the national security, and the appropriate dissemination within the Government of the resulting strategic and national policy intelligence. In so doing, full use shall be made of the staff and facilities of the intelligence agencies of your Departments. b. Plan for the coordination of such of the activities of the intelligence agencies of your Departments as relate to the national security and recommend to the National Intelligence Authority the establishment of such over-all policies and objectives as will assure the most effective accomplishment of the national intelligence mission. c. Perform, for the benefit of said intelligence agencies, such services of common concern as the National Intelligence Authority determines can be more efficiently accomplished centrally. d. Perform such other functions and duties related to intelligence affecting the national security as the President and the National Intelligence Authority may from time to time direct.

"4. No police, law enforcement or internal security functions shall be exercised under this directive. 5. Such intelligence received by the intelligence agencies of your Departments as may be designated by the National Intelligence Authority shall be freely available to the Director of Central Intelligence for correlation, evaluation or dissemination. To the extent approved by the National Intelligence Authority, the operations of said intelligence agencies

shall be open to inspection by the Director of Central Intelligence in connection with planning functions. 6. The existing intelligence agencies of your Departments shall continue to collect, evaluate, correlate and disseminate departmental intelligence. 7. The Director of Central Intelligence shall be advised by an Intelligence Advisory Board consisting of the heads (or their representatives) of the principal military and civilian intelligence agencies of the Government having functions related to national security, as determined by the National Intelligence Authority.

"8. Within the scope of existing law and Presidential directives, other departments and agencies of the executive branch of the Federal Government shall furnish such intelligence information relating to the national security as is in their possession, and as the Director of Central Intelligence may from time to time request pursuant to regulations of the National Intelligence Authority. 9. Nothing herein shall be construed to authorize the making of investigations inside the continental limits of the United States and its possessions, except as provided by law and Presidential directives. 10. In the conduct of their activities the National Intelligence Authority and the Director of Central Intelligence shall be responsible for fully protecting intelligence sources and methods."



~~STRICTLY CONFIDENTIAL~~

February 18, 1946

MEMORANDUM, NO. 6  
Series 1946

TO ALL FBI LEGAL ATTACHES

(A) FOREIGN INTELLIGENCE -- For your confidential information, I am attaching a copy of a directive issued by the President on January 22, 1946, creating a National Intelligence Authority and a Central Intelligence Group to develop and coordinate foreign intelligence for the benefit of the United States Government. I am not advised as yet as to what effect, if any, the creation of this new intelligence organization will have on foreign intelligence operations of the Bureau, but it will be noted that the new agency will have no control of or connection with domestic intelligence, inasmuch as it is specifically provided that no police, law-enforcement or internal security functions shall be exercised under the above-described directive.

The Bureau is concerned at possible conjecture by employees based on newspaper and radio publicity concerning the effect of this directive. You should utilize this copy in answering any queries of the Special Agents or other Bureau employees under your jurisdiction. In the event any changes are necessary in the Bureau's foreign intelligence operations because of the creation of this new organization you will be promptly advised.

Very truly yours,

J. E. Hoover

John Edgar Hoover  
Director

Attachment

CONFIDENTIAL  
ON ORIGINAL  
2-21-46

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Egan \_\_\_\_\_  
Mr. Gurnea \_\_\_\_\_  
Mr. Harbo \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. Pennington \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

52 MAR 5 1946

162-80730  
NOT RECORDED  
56 MAR 1 1946

ORIGINAL COPY FILED IN 66-05-477

DEPT. OF JUSTICE  
BUREAU OF INVESTIGATION

Room 5744

7-26

1946

To: ☒ Director  
☐ Mr. Edward Tamm  
☐ Mr. Clegg  
☐ Mr. Glavin  
☐ Mr. Ladd  
☐ Mr. Nichols  
☐ Mr. Rosen  
☐ Mr. Tracy  
☐ Mr. Harbo  
☐ Mr. Hendon  
☐ Mr. Jones  
☐ Mr. Nease  
☐ Miss Gandy  
☐ Personnel Files Section  
☐ Records Section  
☐ Mrs. Skillman

Mr. Tolson.....  
 Mr. E. A. Tamm.....  
 Mr. Clegg.....  
 Mr. Glavin.....  
 Mr. Ladd.....  
 Mr. Nichols.....  
 Mr. Rosen.....  
 Mr. Tracy.....  
 Mr. Carson.....  
 Mr. Egan.....  
 Mr. Gurnea.....  
 Mr. Hendon.....  
 Mr. Quinn Tamm.....  
 Mr. Nease.....  
 Miss Gandy.....

See Me For Appropriate Action

Send File Note and Return

ALL INFORMATION CONTAINED  
 HEREIN IS UNCLASSIFIED  
 DATE 2/21/06 BY [signature] 60322/bca

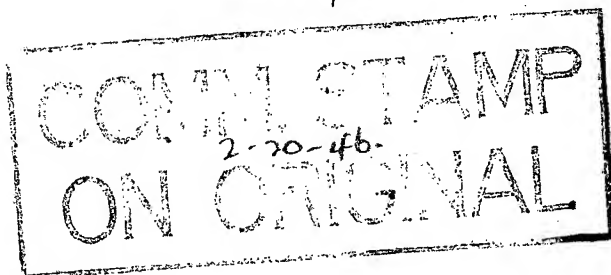
Clyde Tolson

pc  
SAB Letter #20  
February 19, 1946

(B) FOREIGN INTELLIGENCE -- For your confidential information, I am attaching a copy of a directive issued by the President on January 22, 1946, creating a National Intelligence Authority and a Central Intelligence Group to develop and coordinate foreign intelligence for the benefit of the United States Government. I am not advised as yet as to what effect, if any, the creation of this new intelligence organization will have on foreign intelligence operations of the Bureau, but it will be noted that the new agency will have no control of or connection with domestic intelligence, inasmuch as it is specifically provided that no police, law-enforcement or internal security functions shall be exercised under the above-described directive.

Although the copy of the directive is being furnished to you confidentially, you may utilize it in answering any queries that may be made by the Special Agents or other Bureau employees under your jurisdiction.

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 2/21/06 BY Am/LP60322/622



62-80750 ✓ ab  
NOT RECORDED  
55 MAR 4 1946

56 MAR 7 - 1946  
46  
252

ORIGINAL COPY FILED IN 66-04-2-23

## Office Memorandum • UNITED STATES GOVERNMENT

TO : D. M. Ladd *DL*

FROM : J. G. Fellner *JG*

SUBJECT: VISIT OF LIEUTENANT COLONEL  
JACK CROWLEY AT THE BUREAU *GW*

DATE: 2/21/46 *2/21/46*

Mr. Tolson	
Mr. E. A. Tamm	
Mr. Clegg	
Mr. Coffey	
Mr. Glavin	
Mr. Ladd	
Mr. Nichols	
Mr. Rosen	
Mr. Tracy	
Mr. Carson	
Mr. Egan	
Mr. Gurnea	
Mr. Hendon	
Mr. Pennington	
Mr. Quinn Tamm	
Tele. Room	
Mr. Nease	
Miss Beahm	
Miss Gandy	

On February 21, 1946, Lieutenant Colonel Jack Crowley, former Chief Counterintelligence Officer of G-2, United States Forces, Austria, was taken on a tour of the Bureau. He was accompanied by Special Agent Scott Werner and the writer.

During this tour Crowley mentioned confidentially to the writer that he had been called to the State Department on three occasions recently relative to conferences on the makeup of the new international intelligence agency to be set up by the United States Government, headed by Rear Admiral Souers. Crowley stated that he was told to see Admiral Souers but has as yet not met him. He thought that he might arrange to see Admiral Souers through a personal friend who he stated was Assistant Secretary for Air in the Navy Department.

Crowley inquired if the FBI was going to take over international intelligence for the U.S.A. The writer told him that this did not seem likely inasmuch as such an agency had been created under Admiral Souers. Crowley advised that from his talks at the State Department he gathered that no definite ideas had as yet been formulated on the type of agency to be created and that everything seemed to be in a state of confusion.

It is not known by the writer if Colonel Crowley's talks with the State Department were for the purpose of eliciting suggestions from him as to the makeup of an international intelligence agency or whether it was contemplated offering Crowley a position in such agency. He also added that the Veterans Administration in Washington had offered him a position. It is believed that the position offered to Crowley was to act as head of the Veterans Administration for the State of Vermont. Crowley's home is in Rutland, Vermont, where he previously practiced law. He indicated that his present plans were in a state of flux.

The writer plans to have luncheon with Colonel Crowley in the near future and if any further information is developed relative to the international intelligence agency, such information will be promptly submitted for your attention.

RECORDED  
&  
INDEXED

JGF:ECR

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 2/24/06 BY 404/40322/1600

62-80756-17  
FEB 27 1946

57 MAR 12 1946

# Office Memorandum • UNITED STATES GOVERNMENT

TO : Mr. D. M. Ladd

FROM : J. F. Doherty

SUBJECT: ADMIRAL SOUERS OFFICE

DATE: March 1, 1946

59495

Mr. Tolson  
Mr. E. A. Tamm  
Mr. Clegg  
Mr. Coffey  
Mr. Glavin  
Mr. Ladd  
Mr. Nichols  
Mr. Rosen  
Mr. Tracy  
Mr. Egan  
Mr. Gurnea  
Mr. Hendon  
Mr. Pennington  
Mr. Quinn Tamm  
Tele. Room  
Mr. Nease  
Miss Beahm  
Miss Gandy

b1

b1

b1

b1

b1

b1

It is recommended that the above be forwarded to Mr. Carson's Section.

JFD:VPS

CONFIDENTIAL

GH.

Memo T. Ladd  
3-8-46  
V.P.K.

RECORDED

INDEXED

2/21/2006

100-166322/60

3-3-25X (1)

2/21/2036

368692

58 MAR 20 1946

62-80750-18

MAR 12 1946

DISK



# Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. D. M. LADD *ok*

~~CONFIDENTIAL~~

DATE: March 11, 1946

FROM : Mr. E. G. Fitch *egf*

JFD:MGC

SUBJECT: CAPTAIN W. P. GOGGINS, USN

59489  
ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED EXCEPT  
WHERE SHOWN OTHERWISE

Mr. Tolson  
Mr. E. A. Tamm  
Mr. Clegg  
Mr. Coffey  
Mr. Glavin  
Mr. Ladd  
Mr. Nichols  
Mr. Rosen  
Mr. Tracy  
Mr. Mohr  
Mr. Carson  
Mr. Hendon  
Mr. Mumford  
Mr. Jones  
Mr. Quinn Tamm  
Tele. Room  
Mr. Nease  
Miss Gahm  
Miss Gandy

b1

As of possible interest to you, [redacted] USNR, advised that [redacted]

b1  
b7C

He stated that [redacted] is known as a [redacted] and has been very active in the Navy doing radar and other types of communications work. *(X)*

b7C

[redacted] also advised that [redacted] Executive Officer of the Cruiser "Marblehead" which saw considerable action in the Pacific around 1942. He mentioned the fact that [redacted] was [redacted] who were rescued from the jungles of Java in 1942, *by* [redacted] (phonetic). It is of interest to note that the Admiral in charge of these 10 men commanded [redacted] to supply medical aid and attention to the 10 men who were subsequently rescued, expecting that they would be eventually captured by the Japanese in Java. [redacted] stated that it is reported that [redacted] disobeyed the command of his Commanding Officer and devised a means to effect the escape of these 10 individuals. As a result, [redacted] was given the Navy Cross, and no mention has ever been made of court-martialing him for disobeying the orders of his Commanding Officer. [redacted] also related that [redacted] was a member of JICPOA (Joint Intelligence Command of the Pacific Ocean Area), and acted in this capacity for approximately a [redacted] period.

## RECOMMENDATION:

It is recommended the above information be forwarded to Mr. Carson's Section for the attention of Mr. Keay.

*2/21/2006*  
CLASSIFIED BY *Aug/4p 60322/bca*  
DECLASSIFY ON: 25X3.3(1) *2/21/2036*  
*#36892*

RECORDED

INDEXED

30 MAR 29 1946

~~CONFIDENTIAL~~

56 APR 11 1946

FROM

DO-7

## OFFICE OF DIRECTOR, FEDERAL BUREAU OF INVESTIGATION

TO

OFFICIAL INDICATED BELOW BY CHECK MARK

Mr. Tolson \_\_\_\_\_ ( )  
 Mr. E. A. Tamm \_\_\_\_\_ ( )  
 Mr. Clegg \_\_\_\_\_ ( )  
 Mr. Glavin \_\_\_\_\_ ( )  
 Mr. Ladd \_\_\_\_\_ ( )  
 Mr. Nichols \_\_\_\_\_ ( )  
 Mr. Rosen \_\_\_\_\_ ( )  
 Mr. Tracy \_\_\_\_\_ ( )  
 Mr. Carson \_\_\_\_\_ ( )  
 Mr. Gurnea \_\_\_\_\_ ( )  
 Mr. Harbo \_\_\_\_\_ ( )  
 Mr. Hendon \_\_\_\_\_ ( )  
 Mr. Quinn Tamm \_\_\_\_\_ ( )  
 Mr. Nease \_\_\_\_\_ ( )  
 Miss Gandy \_\_\_\_\_ ( )  
 \_\_\_\_\_ ( )

59484

*ph*  
*How about*  
*this?*  
*H.*

See Me \_\_\_\_\_ ( )  
 Note and Return \_\_\_\_\_ ( )  
 For Your Recommendation \_\_\_\_\_ ( )  
 What are the facts? \_\_\_\_\_ ( )  
 Remarks: \_\_\_\_\_

ALL INFORMATION CONTAINED  
 HEREIN IS UNCLASSIFIED  
 DATE 2/21/02 BY [signature] 1060322/5ce

62-80750-22

ENCLOSURE

~~CONFIDENTIAL~~

## Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. D. M. LADD

FROM : C. H. Carson

SUBJECT: [REDACTED] (c)

DATE: March 25, 1946

59480

Mr. Tolson  
Mr. E. A. Tamm  
Mr. Clegg  
Mr. Coffey  
Mr. Glavin  
Mr. Ladd  
Mr. Nichols  
Mr. Rosen  
Mr. Tracy  
Mr. Carson  
Mr. Egan  
Mr. Gurnea  
Mr. Hendon  
Mr. Pennington  
Mr. Quinn Tamm  
Tele. Room  
Mr. Nease

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED EXCEPT  
WHERE SHOWN OTHERWISE

[REDACTED]

[REDACTED] (c)

[REDACTED]

[REDACTED]

b1

[REDACTED] (c)

[REDACTED]

[REDACTED] (c)

[REDACTED]

[REDACTED] (c)

[REDACTED]

[REDACTED] (c)

[REDACTED]

[REDACTED] (c)

RECOMMENDATION:

[REDACTED]

RECORDED  
&  
INDEXED

62-80750-22

VPK:KK  
58 APR 11 1946

2/21/2006  
DECLASSIFIED ON 1511 1/2/2006  
CONFIDENTIAL  
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~~CONFIDENTIAL~~

59481

b1

Attachment

~~CONFIDENTIAL~~

**CONFIDENTIAL**

## Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. D. M. LADD

DATE: 3/29/46

FROM : Mr. K. C. Howe

SUBJECT: Inquiry of Colonel Harry J. Cunningham

Call received:  
3/28/46ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED EXCEPT  
WHERE SHOWN OTHERWISE.

Mr. Tolson	
Mr. E. A. Tamm	
Mr. Clegg	
Mr. Coffey	
Mr. Glavin	
Mr. Ladd	
Mr. Nichols	
Mr. Rosen	
Mr. Tracy	
Mr. Egan	
Mr. Gurnea	
Mr. Hendon	
Mr. Pennington	
Mr. Quinn Tamm	
Tele. Room	
Mr. Nease	
Miss Beahm	
Miss Gandy	

A Colonel Cunningham called the Bureau last night

Colonel Cunningham stated that he desired to determine if we knew or could find out for him the Embassy holding Diplomatic automobile license No. 4. He advised that the police informed him that they have not as yet received the 1946 list and since this particular automobile had been shadowing one of his people all evening (March 28, 1946), he desired to know to whom it belonged. He asked that he be called back shortly at telephone WOODLEY 3929.

After ascertaining that Colonel Cunningham is apparently Colonel Harry J. Cunningham, 4733 Reservoir Road, N. W., telephone WOODLEY 3929, I called the Washington Field Office and asked the Agent on duty to check their list of diplomatic numbers to see to whom license No 4 was issued. It was learned that the Washington Field Office as yet has not a complete listing of the 1946 licenses but it was determined that license No. 4 was issued in 1945 to the Spanish Embassy.

Washington Field made a check through the Metropolitan Police Department but was unsuccessful in learning the 1946 issue for license No. 4, due to the fact that it apparently was reissued in the past day or two and the record is not yet in the indices and the information desired would not be available until today.

I called Colonel Cunningham back and imparted the above information to him, pointing out at the same time that it is a somewhat regular procedure for the same license to be issued to the same Embassy year after year and the likelihood is that No. 4 was issued for 1946 to the Spanish Embassy, however, he was cautioned that this of course would not be a certainty.

Colonel Cunningham stated he would check with the police department himself tomorrow to determine whether he could learn to whom 1946 No. 4 has been issued. He stated if he were unsuccessful in getting this information, he would recontact your office for assistance.

ACTION:

None unless Colonel Cunningham recontacts the Bureau.

KCH:ems

CLASSIFIED BY *Am/ LP60322/bm*  
DECLASSIFY ON: 25X3.3(1) 2/21/2003

RECORDED

IND.

30 APR 2 1946

56 APR 12 1946

EX-31

**CONFIDENTIAL**

~~CONFIDENTIAL~~

# Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. LADD *EL*

DATE: 4/3/46

FROM : E. G. Fitch

DATE: 2/21/2006

SUBJECT:

CLASSIFIED BY Am/UP 60322/ha  
DECLASSIFY ON: 25X3.3(1) 2/21/2036  
#368692

*3m*

Mr. Tolson	
Mr. E. A. Tamm	
Mr. Clegg	
Mr. Coffey	
Mr. Glavin	
Mr. Ladd	
Mr. Nichols	
Mr. Rosen	
Mr. Tracy	
Mr. Mohr	
Mr. Carson	
Mr. Hendon	
Mr. Mumford	
Mr. Jones	
Mr. Quinn Tamm	
Tele. Room	
Mr. Nease	
Miss Beahm	
Miss Gandy	

b1

[Redacted]

[Redacted]

(C)

b7C

[Redacted] USNR, advised Agent Doherty yesterday that the Naval Intelligence Authority approved the draft submitted by the Advisory group with the stated changes.

JFD: rhr

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED EXCEPT  
WHERE SHOWN OTHERWISE.

RECORDED  
INDEXED

162-80750-25  
F F H  
19 APR 17 1946

52 APR 17 1946

~~CONFIDENTIAL~~

*Central Intelligence Agency*



UNCLASSIFIED

E N C L O S U R E

59460

THE WHITE HOUSE  
WASHINGTON

January 22, 1946

To The Secretary of State,  
The Secretary of War, and  
The Secretary of the Navy.

1. It is my desire, and I hereby direct, that all Federal foreign intelligence activities be planned, developed and coordinated so as to assure the most effective accomplishment of the intelligence mission related to the national security. I hereby designate you, together with another person to be named by me as my personal representative, as the National Intelligence Authority to accomplish this purpose.

2. Within the limits of available appropriations, you shall each from time to time assign persons and facilities from your respective Departments, which persons shall collectively form a Central Intelligence Group and shall, under the direction of a Director of Central Intelligence, assist the National Intelligence Authority. The Director of Central Intelligence shall be designated by me, shall be responsible to the National Intelligence Authority, and shall sit as a non-voting member thereof.

3. Subject to the existing law, and to the direction and control of the National Intelligence Authority, the Director of Central Intelligence shall:

a. Accomplish the correlation and evaluation of intelligence relating to the national security, and the appropriate dissemination within the Government of the resulting strategic and national policy intelligence. In so doing, full use shall be made of the staff and facilities of the intelligence agencies of your Departments.

Enclosure.

b. Plan for the coordination of such of the activities of the intelligence agencies of your Departments as relate to the national security and recommend to the National Intelligence Authority the establishment of such over-all policies and objectives as will assure the most effective accomplishment of the national intelligence mission.

c. Perform, for the benefit of said intelligence agencies, such services of common concern as the National Intelligence Authority determines can be more efficiently accomplished centrally.

d. Perform such other functions and duties related to intelligence affecting the national security as the President and the National Intelligence Authority may from time to time direct.

4. No police, law enforcement or internal security functions shall be exercised under this directive.

5. Such intelligence received by the intelligence agencies of your Departments as may be designated by the National Intelligence Authority shall be freely available to the Director of Central Intelligence for correlation, evaluation or dissemination. To the extent approved by the National Intelligence Authority, the operations of said intelligence agencies shall be open to inspection by the Director of Central Intelligence in connection with planning functions.

6. The existing intelligence agencies of your Departments shall continue to collect, evaluate, correlate and disseminate departmental intelligence.

7. The Director of Central Intelligence shall be advised by an Intelligence Advisory Board consisting of the heads (or their representatives) of the principal military and civilian intelligence agencies of the Government having functions related to national security, as determined by the National Intelligence Authority.

UNCLASSIFIED

8. Within the scope of existing law and Presidential directives, other departments and agencies of the executive branch of the Federal Government shall furnish such intelligence information relating to the national security as is in their possession, and as the Director of Central Intelligence may from time to time request pursuant to regulations of the National Intelligence Authority.

9. Nothing herein shall be construed to authorize the making of investigations inside the continental limits of the United States and its possessions, except as provided by law and Presidential directives.

10. In the conduct of their activities the national Intelligence Authority and the Director of Central Intelligence shall be responsible for fully protecting intelligence sources and methods.

Sincerely yours,

/s/ Harry Truman

UNCLASSIFIED

FEDERAL BUREAU OF INVESTIGATION

1946

\_\_\_\_\_ The Director \_\_\_\_\_ Records Section **69468**  
 \_\_\_\_\_ Mr. Tolson \_\_\_\_\_ Personnel Files  
 \_\_\_\_\_ Mr. Ladd \_\_\_\_\_ Send File  
 \_\_\_\_\_ Mr. Rosen \_\_\_\_\_ Bring file up-  
 \_\_\_\_\_ Mr. Clegg \_\_\_\_\_ to-date  
 \_\_\_\_\_ Mr. Glavin \_\_\_\_\_ Search, serial-  
 \_\_\_\_\_ Mr. Nichols \_\_\_\_\_ ize, and route  
 \_\_\_\_\_ Mr. Tracy \_\_\_\_\_ Reading Room  
 \_\_\_\_\_ Mr. Harbo \_\_\_\_\_ Mechanical Section  
 \_\_\_\_\_ Mr. Hendon \_\_\_\_\_ Bureau Supply Section  
 \_\_\_\_\_ Mr. Pennington \_\_\_\_\_  
 \_\_\_\_\_ Mr. Quinn Tamm \_\_\_\_\_  
 \_\_\_\_\_ Mr. Nease \_\_\_\_\_ Call me re this  
 \_\_\_\_\_ Mr. Welch \_\_\_\_\_ Note and return  
 \_\_\_\_\_ Miss Gandy \_\_\_\_\_  
 \_\_\_\_\_ Mr. Carson \_\_\_\_\_

\_\_\_\_\_ Miss Stalcup \_\_\_\_\_ Stamp and mail  
 \_\_\_\_\_ Miss Gray \_\_\_\_\_ Prepare tickler  
 \_\_\_\_\_ Miss Butcher \_\_\_\_\_ Call these files  
 \_\_\_\_\_ \_\_\_\_\_ File

\_\_\_\_\_ See Me

*NOTE LAST PAGE*

ALL INFORMATION CONTAINED  
 HEREIN IS UNCLASSIFIED  
 DATE *2/21/06* BY *60322/bu*

Edward A. Tamm  
 5734

UNCLASSIFIEDE N C L O S U R ETHE WHITE HOUSE  
WASHINGTON

January 22, 1946

To The Secretary of State,  
The Secretary of War, and  
The Secretary of the Navy.

1. It is my desire, and I hereby direct, that all Federal foreign intelligence activities be planned, developed and coordinated so as to assure the most effective accomplishment of the intelligence mission related to the national security. I hereby designate you, together with another person to be named by me as my personal representative, as the National Intelligence Authority to accomplish this purpose.

2. Within the limits of available appropriations, you shall each from time to time assign persons and facilities from your respective Departments, which persons shall collectively form a Central Intelligence Group and shall, under the direction of a Director of Central Intelligence, assist the National Intelligence Authority. The Director of Central Intelligence shall be designated by me, shall be responsible to the National Intelligence Authority, and shall sit as a non-voting member thereof.

3. Subject to the existing law, and to the direction and control of the National Intelligence Authority, the Director of Central Intelligence shall:

a. Accomplish the correlation and evaluation of intelligence relating to the national security, and the appropriate dissemination within the Government of the resulting strategic and national policy intelligence. In so doing, full use shall be made of the staff and facilities of the intelligence agencies of your Departments.

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- b. Plan for the coordination of such of the activities of the intelligence agencies of your Departments as relate to the national security and recommend to the National Intelligence Authority the establishment of such over-all policies and objectives as will assure the most effective accomplishment of the national intelligence mission.
- c. Perform, for the benefit of said intelligence agencies, such services of common concern as the National Intelligence Authority determines can be more efficiently accomplished centrally.
- d. Perform such other functions and duties related to intelligence affecting the national security as the President and the National Intelligence Authority may from time to time direct.
4. No police, law enforcement or internal security functions shall be exercised under this directive.
5. Such intelligence received by the intelligence agencies of your Departments as may be designated by the National Intelligence Authority shall be freely available to the Director of Central Intelligence for correlation, evaluation or dissemination. To the extent approved by the National Intelligence Authority, the operations of said intelligence agencies shall be open to inspection by the Director of Central Intelligence in connection with planning functions.
6. The existing intelligence agencies of your Departments shall continue to collect, evaluate, correlate and disseminate departmental intelligence.
7. The Director of Central Intelligence shall be advised by an Intelligence Advisory Board consisting of the heads (or their representatives) of the principal military and civilian intelligence agencies of the Government having functions related to national security, as determined by the National Intelligence Authority.

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UNCLASSIFIED

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8. Within the scope of existing law and Presidential directives, other departments and agencies of the executive branch of the Federal Government shall furnish such intelligence information relating to the national security as is in their possession, and as the Director of Central Intelligence may from time to time request pursuant to regulations of the National Intelligence Authority.

9. Nothing herein shall be construed to authorize the making of investigations inside the continental limits of the United States and its possessions, except as provided by law and Presidential directives.

10. In the conduct of their activities the national Intelligence Authority and the Director of Central Intelligence shall be responsible for fully protecting intelligence sources and methods.

Sincerely yours,

/s/ Harry Truman

UNCLASSIFIED

- 6 -

Enclosure

NIA DIR 1

## Office Memorandum • UNITED STATES GOVERNMENT

TO : Mr. D. M. Ladd

DATE: February 14, 1946

FROM : R. R. Roach

SUBJECT: NATIONAL INTELLIGENCE AUTHORITY

Mr. Tolson	
Mr. E. A. Tamm	
Mr. Clegg	
Mr. Glavin	
Mr. Ladd	
Mr. Nichols	
Mr. Rosen	
Mr. Tracy	
Mr. Carson	
Mr. Egan	
Mr. Gurnea	
Mr. Hendon	
Mr. Pennington	
Mr. Quinn Tamm	
Tele. Room	
Mr. Nease	
Miss Beahm	
Mr. Gandy	

There is attached a copy of a memorandum prepared by Colonel Montague addressed to Colonel McCormack of the State Department, dated January 14, 1946, entitled "Special Estimates Staff". This memorandum was made available to me by Mr. Fred Lyon of the State Department who thought that it may be of interest to the Bureau.

As can be noted, Colonel Montague has gone to great lengths to set forth what he thinks is a workable Special Estimates Staff to be a part of the McCormack program. Mr. Lyon stated that since the date of this memorandum (January 14, 1946), Admiral Souers has been made Director of the Central Intelligence Committee and therefore Montague's memorandum probably has no significance at this time. You may desire to refer this memorandum with the attachment to the SIS Division for analysis.

Attachment

RRR:VPS

RECORDED  
&  
INDEXED

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38 FEB 24 1946

# 368692  
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DATE 2/21/06 BY [signature]

gk  
memo for  
Mr. D.M. Ladd  
2-20-46  
v.p.k.

59 MAR 19 1946  
352

C & S  
CUC  
VK

Colonel McCormack

January 14, 1946

Colonel Montague

"Special Estimates Staff"

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DATE 3/21/06 BY 7447 LPL 60322/bw

Consideration of the organization and operation of the projected "Special Estimates Staff" has been confused by conflicting concepts of its status and functions. It is variously conceived as:

- a. A "Special Branch" within the State Department intelligence structure (but separate from the Office of Research and Intelligence).
- b. A unit organizationally within State, but actually interdepartmental in composition and function.
- c. A unit within the proposed Central Intelligence Agency.

The idea of a separate "Special Branch" is regarded with great misgiving in the Office of Research and Intelligence. The War and Navy Departments have been insistent that interdepartmental synthesis be accomplished in an interdepartmental agency rather than within the State Department.

The ambiguity of the status and functions of the projected "Special Estimates Staff" is unsound. It should be clarified by the substitution of two distinct units, as follows:

- a. A Special Section in the Intelligence Coordination Staff, Office of the Director, O.R.I., the function of which is to provide substantive control over the output of O.R.I. The Special Section, appropriately manned, might exercise this function with reference to special information available to it.
- b. A National Estimates Staff in the proposed Central Intelligence Agency.

The establishment of such a Special Section would:

- a. Afford requisite security to special information.
- b. Assure to the Special Section the immediate availability of maximum research facilities, essential to its proper functioning.
- c. Assure that basic research in O.R.I. is conducted with the benefit of all essential information.
- d. Obviate the probability of inconsistency in Departmental intelligence reporting which would exist if an SES and ORI were issuing separate reports, the latter without full information.

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- e. Allay misgiving and resentment in ORI.

The establishment of a National Estimates Staff in the proposed Central Intelligence Agency (or otherwise under the National Intelligence Authority rather than within the Department of State) would:

- a. Free the Staff of Departmental and research responsibilities, permitting it to concentrate on a single, clear, and sufficiently exacting function, the synthesis of departmental estimates.
- b. Afford interdepartmental status to what is clearly an interdepartmental activity.
- c. Enhance the prospect for effective War and Navy Department cooperation.

The Director of the Central Intelligence Agency (or whatever his title may be) should have a Deputy responsible to him for the substantive content of all estimates and other intelligence reports issued by the Agency, and for no other phase of its activity. This Deputy Director should be supported by two Assistant Directors, one in charge of the production of descriptive or static intelligence studies of the JANIS type, one in charge of the production of current reports and estimates (i.e., of the National Estimates Staff).

It should be a function of the Deputy Director to ensure, through appropriate liaison, the timely receipt, by the National Estimates Staff, of all current information and departmental estimates required by it and all pertinent information regarding our own capabilities and intentions. He should also regulate the dissemination of NES reports and estimates. The Staff itself should be concerned only with substantive matters.

The Assistant Director, C.I.A., serving as Chief, National Estimates Staff, should be assisted by a body analogous to the Senior Team, J.I.S. In addition to himself, it would consist of one representative detailed by each member of the Advisory Board of C.I.A. and the Chiefs of the Estimates and Current Sections, N.E.S. Its functions would be:

- a. To formulate the problems presented to the NES and the requests to be made upon other branches of CIA and upon departmental agencies for essential information.
- b. To review estimates prepared by the drafting teams of NES in response to such direction.
- c. To exercise a general supervision over the periodic summaries of current intelligence produced by the Current Section of NES.

Although it would be the endeavor of this body to effect such reconciliation of views as to obviate dissent at the Advisory Board level of CIA, unanimous concurrence should not be required, it being the

responsibility of the Chief to decide issues in accordance with the weight of the evidence or of opinion. In such cases, however, varying interpretations should be noted in the report.

Members of the NES, other than the representatives referred to above, should be selected on a basis of personal and professional competence, rather than as representatives, and should be assigned rather than detailed, under the provision authorizing the Director, CIA, to employ personnel or to call upon departments to furnish specialists, including the assignment of military and naval personnel.

The majority of NES personnel would constitute an Estimates Section. They should not be organized geographically, but should be apportioned on a basis of topical competence (e.g., military, naval, air, political, economic, sociological, geographical, meteorological, technological, medical, etc.) The principle on which the Section should operate in response to direction should be the formation, by its Chief, of competent task groups, rather than by the operation of rigid geographical subdivisions.

The Current Section would edit important cables and other current reports worthy of special dissemination and prepare material for one or more periodical publications or for oral presentation. Such material should be analytical in character, not merely briefs of dispatches. Initially the Section should produce a TOP SECRET weekly summary for extremely limited distribution. Subsequently it might develop a SECRET version for wider distribution, and certain oral presentations.

A Library Section would serve both the Estimates and Current Sections by keeping available for ready reference an active file of NES and departmental reports and estimates, other current materials, and standard reference works. It should not duplicate the centralized reference facilities maintained by CIA, but might serve as a channel for drawing on them.

A Graphic Section would serve in the preparation of visual presentations, primarily for oral presentations by the Current Section, but also for the illustration of current reports and estimates.

Since a final decision on the establishment of a CIA has not yet been taken, and since the budget provided for the SES is being preempted to establish the NIA Secretariat, the establishment of NES may be necessarily delayed and gradual. Possible stages in its development might be:

- a. Designation of the Chief, NES, and his Advisory Board.
- b. Establishment of the Current Section.
- c. Establishment and gradual expansion of the Estimates Section.

d. Establishment of the Library and Graphic Sections.

A question arises as to the effect of the development of this organization on the Joint Intelligence Committee and Joint Intelligence Staff. For a discussion of that subject see Tab A.

Recommendations

1. Approval of the establishment of a Special Section in the Intelligence Coordination Staff, ORI.
2. Early designation of a Chief of that Section, with instructions to develop plans for its establishment. Colonel ~~Polyzoides~~ is suggested as a possible choice.
3. Tentative approval of the National Estimates Staff envisaged herein.
4. Tentative designation of a Chief of that Staff, with instructions to develop further plans for its establishment for eventual submission to the Director, CIA.



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Effect of the Development of ~~C.I.A.~~, and  
Particularly of an ~~N.E.S.~~, on ~~J.I.C.~~ and  
~~J.I.S.~~

When J.I.C. 239/5, recommending the establishment of a C.I.A., was developed in J.I.S. and approved by J.I.C., it was contemplated that C.I.A. would eventually supersede J.I.C. and J.I.S. It may be presumed that the Joint Chiefs of Staff, in recommending it to the Secretaries of War and of the Navy, and those Secretaries, in urging it upon the Secretary of State, contemplated such an ultimate consequence.

In principle, it is desirable that C.I.A. should because the sole interdepartmental intelligence agency, to obviate any question of jurisdiction. That immediate result is not to be expected, however. As long as the Joint Chiefs of Staff continue in existence as an interdepartmental agency, some residual function will remain for the J.I.C. which C.I.A. cannot conveniently discharge and should not undertake.

For example, the coordinating function of C.I.A. will supersede most J.I.C. activity in that field (as well as cover much that J.I.C. has refused to undertake), but some J.I.C. policy problems have concerned J.C.S. instructions to theater commanders, which will continue to be a J.C.S., and hence a J.I.C. function.

Similarly, the establishment of an N.E.S. in C.I.A. would relieve J.I.C. (J.I.S.) of the necessity to prepare basic estimates of foreign capabilities and intentions, but not of the task of supplying certain highly specialized and day to day requirements of the J.W.P.C., which need will continue as long as there is a J.C.S. as at present constituted. It is desirable that the N.E.S. confine itself to the broad and basic field of truly national policy intelligence, to the exclusion of such matters, which would really be departmental operating intelligence (rather than joint intelligence) if there were actually a single military department. Hence it is desirable that the J.I.S. be maintained for the time being to protect N.E.S. from becoming involved in what would properly be departmental operating intelligence, but with reduced strength and narrowly limited functions.

The Current Section of N.E.S. would obviously supersede the Weekly Summary Editorial Board, if that were not sooner disposed of by adoption of J.I.C. 75/3.

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ENCLOSURE

If and when Congress enacts legislation on the basis of the President's recommendations, the problem would disappear. The departmental operating character of the residual functions of J.I.C. and J.I.S. would then be apparent and presumably would be absorbed by the Armed Forces General Staff, leaving C.I.A. as the sole inter-departmental intelligence agency.

## Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. D. M. LADD

FROM : C. H. CARSON

SUBJECT: NATIONAL INTELLIGENCE AUTHORITY

DATE: February 20, 1946

Reference is made to the attached copy of a memorandum prepared by Colonel Montague, addressed to Colonel McCormack of the State Department dated January 14, 1946 entitled "Special Estimates Staff." This memorandum of course was prepared prior to the issuance of the Presidential Directive establishing the National Intelligence Authority which was issued on January 22, 1946 and appears to be predicated on the proposal for the National Intelligence Authority which Colonel McCormack had drawn up.

The memorandum reflects that there has been considerable discussion regarding the establishment of a Special Intelligence Staff that is, an organization to prepare basic estimates of foreign capabilities and intentions. Possibilities for establishing this special estimate staff included establishment of a special branch within the State Department but separate from the Office of Research and Intelligence; establishment of a unit organizationally with the State Department but actually interdepartmental; and the establishment of a unit within the proposed Central Intelligence Agency as proposed by Colonel McCormack. This memorandum takes the position that the establishment of a special branch in the State Department is unwise, pointing out that the War and Navy Departments have insisted that Interdepartmental synthesis be accomplished by an interdepartmental agency rather than by the State Department.

Mr. Tolson	.....
Mr. E. A. Tamm	.....
Mr. Clegg	.....
Mr. Coffey	.....
Mr. Glavin	.....
Mr. Ladd	.....
Mr. Nichols	.....
Mr. Rosen	.....
Mr. Tracy	.....
Mr. Carson	.....
Mr. Egan	.....
Mr. Hendon	.....
Mr. Pennington	.....
Mr. Quinn Tamm	.....
Mr. Nease	.....
Miss Gandy	.....

The proposals in this memorandum are:

(1) The establishment of a special section in the office of the Director of Research and Intelligence in the State Department to control the output of the Research and Analysis Section and to "exercise" this function with reference to special information available to it." It is stated that the special section in the State Department would provide requisite security to special information; assure maximum research facilities; assure that basic research is conducted with the benefit of all essential information; obviate inconsistency in departmental intelligence reporting; and "allay misgivings and resentment in ORI."

(2) The establishment of a National Estimates Staff in the proposed Central Intelligence agency (McCormack's proposal). It is stated that a Deputy Director of Central Intelligence should be in charge of the National Estimates Staff and an Assistant Director should be actual head of the production of current reports and estimates, i.e. of the National Estimates Staff. It is also suggested that this Assistant Director be assisted by a board composed of one representative detailed by each member of the Advisory Board of the Central Intelligence Agency and the Chiefs of the Sections of the National Estimates Staff.

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It was proposed that the personnel of the National Estimates Staff be organized on the basis of "topical competence" and not geographical. It is also proposed that the "current section" of the National Estimates Staff would edit important cables and other current reports otherwise of special dissemination and prepare material for periodical publications or oral presentation, such material to be analytical in character.

It was proposed that the National Intelligence Staff be developed gradually and that eventually it take over all the functions of the Joint Intelligence Committee of the Joint Chiefs of Staff insofar as they related to general estimates not confined specifically to military capabilities and intentions.

It would appear that this memorandum makes no current proposal inasmuch as the establishment of the National Intelligence Authority and the Central Intelligence Group as presently constituted supplant entirely the McCormack proposals. |||

## Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. D. M. LADD

FROM : C. H. CARSON

SUBJECT: NATIONAL INTELLIGENCE AUTHORITY

DATE: February 25, 1946

**CONFIDENTIAL**

Mr. Tolson	.....
Mr. E. A. Tamm	.....
Mr. Clegg	.....
Mr. Glavin	.....
Mr. Ladd	.....
Mr. Nichols	.....
Mr. Rosen	.....
Mr. Tracy	.....
Mr. Carson	.....
Mr. Egan	.....
Mr. Hendon	.....
Mr. Pennington	.....
Mr. Quinn Tamm	.....
Mr. Nease	.....
Miss Gandy	.....

*Hitch*

*Boherty*

[REDACTED]

[REDACTED]

b1

[REDACTED]

[REDACTED]

b1

[REDACTED]

[REDACTED]

[REDACTED]

From the standpoint of the exchange of information, it is believed we should receive any summaries put out by the Central Intelligence Group, whatever they may be. (C)

RECOMMENDATION:

It is recommended that the Liaison Section endeavor to have the Bureau put on the distribution list of the Central Intelligence Authority for any intelligence data or intelligence summaries which may be distributed by that agency.

DATE: 2/21/06

CLASSIFIED BY *Amc/4p60322/bca*

DECLASSIFY ON: 25X3.3(1) 2/21/2036

#368692

VPK:LKH

RECORDED

INDEXED

162-80750-27

30 APR 1946

*memo read*

*4/4/46*

*Jfd/om*

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**CONFIDENTIAL**

Office Memorandum

BEST  
COPY

UNITED STATES GOVERNMENT

TO : D. M. Ladd

DATE: April 2, 1946

FROM : E. G. Fitch

~~CONFIDENTIAL~~

SUBJECT: NATIONAL INTELLIGENCE AUTHORITY

59455

b1

Mr. Tolson \_\_\_\_\_  
 Mr. E. A. Tamm \_\_\_\_\_  
 Mr. Clegg \_\_\_\_\_  
 Mr. Coffey \_\_\_\_\_  
 Mr. Glavin \_\_\_\_\_  
 Mr. Ladd \_\_\_\_\_  
 Mr. Nichols \_\_\_\_\_  
 Mr. Rosen \_\_\_\_\_  
 Mr. Tracy \_\_\_\_\_  
 Mr. Mohr \_\_\_\_\_  
 Mr. Carson \_\_\_\_\_  
 Mr. Hendon \_\_\_\_\_  
 Mr. Mumford \_\_\_\_\_  
 Mr. Jones \_\_\_\_\_  
 Mr. Quinn Tamm \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Mr. Nease \_\_\_\_\_  
 Miss Beahm \_\_\_\_\_  
 Miss Gandy \_\_\_\_\_

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b1

b1

RECOMMENDATION

It is recommended that the above information be forwarded to Mr. Carson's Section for the attention of Mr. Keay.

JFD:OME

DATE: 2/21/06

CLASSIFIED BY AUC / Lp 60322 / bca

DECLASSIFY ON: 25X3.3(1) 2/21/2036

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~~CONFIDENTIAL~~

62-80750-28

F. B. I.

36 APR 10 1946

gxy



# Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. D. M. LADD

DATE: MARCH 8, 1946

FROM : MR. C. H. CARSON

~~CONFIDENTIAL~~  
DATE: 2/21/03

CLASSIFIED BY 441/48603/22/50

SUBJECT: CENTRAL INTELLIGENCE GROUP DECLASSIFY ON: 25X3.3(1)  
(ADMIRAL SOUERS' OFFICE)

Mr. Tolson ✓  
Mr. E. A. Tamm ✓  
Mr. Clegg ✓  
Mr. Coffey ✓  
Mr. Glavin ✓  
Mr. Ladd ✓  
Mr. Nichols ✓  
Mr. Rosen ✓  
Mr. Tracy ✓  
Mr. Mohr ✓  
Mr. Carson ✓  
Mr. Hendon ✓  
Mr. Mumford ✓  
Mr. Jones ✓  
Mr. Quinn Tamm ✓  
Tele. Room ✓  
Mr. Nease ✓  
Miss Beahm ✓  
Miss Gandy ✓

[Redacted]

[Redacted]

[Redacted]

[Redacted]

Arrangements have been made in the SIS Section for the supervisors in handling their material to prepare each day a brief summary of interesting and informative material of an important nature which reflects the general situation in [Redacted] This material will be attached each afternoon to one letter to Admiral Souers so that it can be approved and forwarded to him the following morning.

Speed, of course, will be of the essence in handling this material in order to get it to Souers in time for inclusion in the daily summary. It would appear, therefore, that the daily letter prepared in the SIS Section should be handled by special messenger in order that it will definitely be approved and ready for delivery sometime on the following morning. It will also appear that a definite messenger schedule should be set up to insure the delivery of the letter with the attached summaries to Admiral Souer's office prior to 12:00 noon.

This arrangement, of course, will take care of most of the material with sufficient speed. However, there will be information received during the night after our letter has been prepared or even on the following morning which is of an important and urgent nature such as the imminence of or the beginning of a revolution. Information of this nature is furnished at present to State, War and Navy Departments by telephone in order to prevent criticism of the Bureau for failure to promptly distribute the information. It is believed that we should also furnish such information to someone in Admiral Souers' office [Redacted]

[Redacted] should affect the practice of furnishing to General Vaughan or Admiral Leahy outstandingly interesting and important material. It is believed that we should continue this practice exactly as we have in the past.

## RECOMMENDATIONS:

1. It is recommended that the letters to Admiral Souers containing summaries of the daily information be handled by special messenger in routing in the Bureau.

58 APR 19 1946  
VEX:PMC

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62-80750-29  
19 APR 17 1946

Memorandum to Mr. Ladd

~~CONFIDENTIAL~~

2. It is recommended that the Messenger Room arrange to have available a messenger who would depart at 11:00 for Admiral Souers' office on the days that we have a letter going to him in order that the material will reach his office before 12:00 noon.

3. It is recommended that the Liaison Section make arrangements for someone in Admiral Souers' office to be designated to receive the telephone calls from the Bureau regarding urgent and important matters which are received after our letters have been prepared.

*A messenger  
will be by 11:00  
a call from the Liaison  
RBN*

*am*

*gh  
h*

*E  
sh*

~~CONFIDENTIAL~~

# Serial Charge-Out

RECORDS MANAGEMENT DIVISION  
RECORD/INFORMATION DISSEMINATION SECTION

## SERIAL CHARGE OUT

This Document Has Been Removed

~~TOP SECRET MATERIAL~~

Document can be located in the

SPECIAL FILE ROOM, ROOM #7369  
NOTE TO DISCLOSURE:

processing other documents in the request.

Please proceed as usual

FOIPA # 368692

File # 62-80750

Serial 29X1 ENCL.I

Date of Mail

Date

Initials

BCE

b3

Analyst

Team

CU-1

b7C

~~SECRET~~

March 22, 1946

MEMORANDUM FOR THE DIRECTOR

RE: [REDACTED]

(S)

Respectfully,

*D. M. Ladd*  
D. M. Ladd

DATE: 2/21/06

CLASSIFIED BY: *Am* / 460322/500

RECLASSIFY ON: 25X3.3(1) 2/21/2036

# 368692

RECORDED & INDEXED 62-8075029X2

~~SECRET~~

Attachment

VPK:KK

70 JUL 8 1946

THIS MEMORANDUM IS FOR ADMINISTRATIVE PURPOSES  
TO BE DESTROYED AFTER ACTION IS TAKEN AND NOT SENT TO FILES

CC-247  
Mr. Glavin  
Mr. Nichols  
Mr. Rosen  
Mr. Tracy  
Mr. Carson  
Mr. Gurnea  
Mr. Harbo  
Mr. Hendon  
Mr. Pennington  
Mr. Quinn Tamm  
Mr. Nease  
Mr. Gandy

b1

*file 5-orig*



Office Memorandum • UNITED STATES GOVERNMENT

TO : The Director

FROM : D. M. Ladd

SUBJECT:

DATE: April 9, 1946

~~CONFIDENTIAL~~

Mr. Tolson \_\_\_\_\_  
 Mr. E. A. Tamm \_\_\_\_\_  
 Mr. Clegg \_\_\_\_\_  
 Mr. Coffey \_\_\_\_\_  
 Mr. Glavin \_\_\_\_\_  
 Mr. Ladd \_\_\_\_\_  
 Mr. Nichols \_\_\_\_\_  
 Mr. Rosen \_\_\_\_\_  
 Mr. Tracy \_\_\_\_\_  
 Mr. Carson \_\_\_\_\_  
 Mr. Egan \_\_\_\_\_  
 Mr. Gurnea \_\_\_\_\_  
 Mr. Hendon \_\_\_\_\_  
 Mr. Pennington \_\_\_\_\_  
 Mr. Quinn Tamm \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Mr. Nease \_\_\_\_\_  
 Miss Beahm \_\_\_\_\_  
 Miss Gandy \_\_\_\_\_

b1

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DML: CAB

#368692  
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 DATE 2/21/06 BY [signature]

58 APR 24 1946

~~CONFIDENTIAL~~

162-80750-30

APR 10 1946

DATE: 2/21/2006

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DECLASSIFY ON: 25X3.3(1) 2/21/2006



## Office Memorandum • UNITED STATES GOVERNMENT

TO : THE DIRECTOR

DATE: 2/21/2006

DATE: 4/11/46

FROM : Mr. D. M. Ladd

CLASSIFIED BY: Am/Lp 60322/bce

DECLASSIFY ON: 25X3.3(1) 2/21/2036

SUBJECT: PRESENT ACTIVITIES OF THE  
STRATEGIC SERVICES UNITCLASSIFIED BY: SP2mac/bb  
DECLASSIFY ON: OADR 11-1957

269,507

SEE REVERSE  
SECRET  
EXEMPTION

Mr. Tolson	
Mr. E. A. Tamm	
Mr. Clegg	
Mr. Glavin	
Mr. Ladd	
Mr. Nichols	
Mr. Rosen	
Mr. Tracy	
Mr. Carson	
Mr. Egan	
Mr. Gurnea	
Mr. Harbo	
Mr. Hendon	
Mr. Pennington	
Mr. Quinn Tamm	
Mr. Nease	
Miss Gandy	

I thought you would be interested in knowing what is presently transpiring at the Strategic Services Unit. As you know a directive has been issued by the Secretary of War to the Director of the Strategic Services Unit which advises the latter to the effect that in the future the functions of the Strategic Services Unit will be carried on in accordance with the instructions received from the Office of Central Intelligence. *Group*

Admiral Souers has appointed Colonel Louis J. Fortier, U. S. Army, as his senior representative and [redacted] U.S.N.R., as Fortier's assistant to operate the Strategic Services Unit in accordance with the desire of Admiral Souers. These two individuals are in a position to make recommendations to the Admiral and consequently may recommend liquidation in whole or part or recommend continued operation by the existing personnel of the Strategic Services Unit in the clandestine field.

Special Agent Doherty, our liaison man with Admiral Souers' office, had a lengthy talk with both Colonel Fortier and [redacted] in which these two individuals, especially [redacted] gave vent to a few serious problems with which they are confronted at the present time in administering the activities of the SSU.

[redacted]

(S)

[redacted]

[redacted]

(S)

30 [redacted] advised that Admiral Souers is at present in Florida and will not return until next week but he knows upon the Admiral's return, the latter is going to want to know just how he and Colonel Fortier have been functioning and what progress is being made.

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~~SECRET~~

b7C

→ [ ] will make a report to Admiral Souers upon his return and it is believed that [ ] will be contacting you for the purpose of obtaining an answer on how this Bureau feels about taking over the clandestine operations of worldwide intelligence.

JFD:ems

Most certainly we can make no commitment until we know what it is all about.

b.

~~SECRET~~

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DATE 2/21/06 BY [signature]

April 15, 1946

MEMO FOR MR. HOOVER	CALLAN	HENDON	NAUGHTEN
TOLSON	CARLSON	HINCE	NEASE
TAMM, E. A.	CARSON	JONES	NEWBY
CLEGG	CARTWRIGHT	LEE	PARSONS
CONNELLEY	CONRAD	LEONARD	PENNINGTON
GLAVIN	COYNE	LONG	RENNEBERGER
LADD	DOWNING	McCABE	ROGERS
NICHOLS	EGAN	McGUIRE	SIZOO
ROSEN	FITCH	MOHR	STRICKLAND
TRACY	GURNEA	MORGAN	TAMM, Q.
BAUGHMAN	HARBO	MUMFORD	AND SUPERVISORS

*Central Intelligence Group*

(A) OFFICE OF CENTRAL INTELLIGENCE -- The following is a list of officials of the Office of Central Intelligence:

Rear Admiral Sidney W. Souers  
Director of Central Intelligence  
Room 4253  
New War Department Building  
Washington, D. C.

Mr. Kingman Douglass  
Deputy Director  
Central Intelligence Group  
Room 4254  
New War Department Building  
Washington, D. C.

Mr. James S. Lay  
Secretary of National Intelligence Authority  
Room 4254  
New War Department Building  
Washington, D. C.

For the present, all mail leaving the Bureau for the Office of Central Intelligence should be addressed to Rear Admiral Souers.

58 APR 22 1946

162-20750-  
NOT RECORDED  
55 APR 18 1946

4-15-46

ORIGINAL COPY FILED IN 66-02

~~CONFIDENTIAL~~

## Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. E. A. TAMM

DATE: April 9, 1946

FROM : D. W. LADD

Time of Call: 1:40 p.m.

SUBJECT: FOREIGN LANGUAGE PRESS

Mr. Tolson	
Mr. E. A. Tamm	
Mr. Clegg	
Mr. Coffey	
Mr. Glavin	
Mr. Ladd	
Mr. Nichols	
Mr. Rosen	
Mr. Tracy	
Mr. Carson	
Mr. Egan	
Mr. Gurnea	
Mr. Hendon	
Mr. Pennington	
Mr. Quinn Tamm	
Tele. Room	
Mr. Nease	
Miss Beahm	
Miss Gandy	

b1

b1

DML:cmw

DATE: 2/21/2006  
 CLASSIFIED BY Amr/Lp60322/bca  
 DECLASSIFY ON: 25X3.3(1) 2/21/2036

RECORDED  
 &  
 INDEXED

162 - 80750 - 32  
FBI  
30 APR 22 1946

ALL INFORMATION CONTAINED  
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 WHERE SHOWN OTHERWISE

52 APR 24 1946

EX-26

# Office Memorandum • UNITED STATES GOVERNMENT

TO :  
FROM :  
SUBJECT:

MR. D. M. LADD

C. H. Carson

CENTRAL INTELLIGENCE GROUP

COVERAGE OF FOREIGN LANGUAGE NEWSPAPERS  
IN THE UNITED STATES

~~CONFIDENTIAL~~

DATE

CLASSIFIED BY

DECLASSIFY ON: 25X33(1)

368692

DATE APR 10, 1946

Mr. Tolson  
Mr. E. A. Tamm  
Mr. Clegg  
Mr. Glavin  
Mr. Ladd  
Mr. Nichols  
Mr. Rosen  
Mr. Tracy  
Mr. Carson  
Mr. Egan  
Mr. Gurnea  
Mr. Hendon  
Mr. Pennington  
Mr. Quinn Tamm  
Miss Gandy

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HEREIN IS UNCLASSIFIED EXCEPT  
WHERE SHOWN OTHERWISE

b1

[REDACTED]

[REDACTED] (c)

[REDACTED]

[REDACTED]

[REDACTED] (c)

[REDACTED]

[REDACTED]

[REDACTED] (c)

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED] (c)

52 30  
APR 24 1946  
VPK:KK

RECORDED  
&  
INDEXED

162-80750-33

F B I

30 APR 22 1946

~~CONFIDENTIAL~~

SEK

col  
H

~~CONFIDENTIAL~~

b1

RECOMMENDATION:

In the event a formal request is made for an FBI representative to appear before the Committee making this survey, it is recommended that we comply and that information similar to that furnished to [redacted] with reference to our coverage in this field be furnished to the Committee. The Committee, of course, may desire certain additional details such as exactly what foreign language newspapers we do cover.

b1

~~CONFIDENTIAL~~





# Serial Charge-Out

RECORDS MANAGEMENT DIVISION  
RECORD/INFORMATION DISSEMINATION SECTION

## SERIAL CHARGE OUT

This Document Has Been Removed

~~TOP SECRET MATERIAL~~

Document can be located in the

SPECIAL FILE ROOM, ROOM #7369  
NOTE TO DISCLOSURE:

Please proceed as usual

processing other documents in the request.

FOIPA # 368692

File # 62-80750

Serial 34

Date of Mail

b3

Date

Initials BCE

Analyst

Team CM-1

b7C

# Serial Charge-Out

RECORDS MANAGEMENT DIVISION  
RECORD/INFORMATION DISSEMINATION SECTION

## SERIAL CHARGE OUT

This Document Has Been Removed

~~TOP SECRET MATERIAL~~

SPECIAL FILE ROOM, ROOM #7369  
NOTE TO DISCLOSURE:

Document can be located in the

processing other documents in the request.

Please proceed as usual

FOIPA # 368692

File # 62-80750

Serial 34

Date of Mail

b3

Date

Initials BE

Analyst

Team CU-1

b7C

~~CONFIDENTIAL~~

**Federal Bureau of Investigation  
United States Department of Justice**

Milwaukee, Wisconsin  
March 27, 1946

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED EXCEPT  
WHERE SHOWN OTHERWISE.

DATE: 2/21/2006  
CLASSIFIED BY Am/LP60322/bm  
DECLASSIFY ON: 25X3.3(1) 12/21/2036  
#368692

Director, FBI

Re: 6 CENTRAL INTELLIGENCE AGENCY Group

b7C

Dear Sir:

[redacted] who is connected with the Security and Intelligence Division of the Sixth Service Command, Headquarters at Chicago, on visiting the Milwaukee Office this week intimated confidentially that the Intelligence Personnel of the Army in the Milwaukee area might be cut down or eliminated completely as far as maintaining a branch office at Milwaukee is concerned.

b1  
b3

The above is furnished for the Bureau's confidential information although this information may have already been made known to the Bureau.

Very truly yours,

*H. K. Johnson*  
H. K. JOHNSON  
Special Agent in Charge

RECORDED & INDEXED

16 MAR 29 1946

EX-38

50 APR 9 1946



~~CONFIDENTIAL~~

~~CONFIDENTIAL~~

## Office Memorandum • UNITED STATES GOVERNMENT

cc Mr. Tamm

Mr. Ladd

TO : The Director

DATE: April 17, 1946

FROM : D. M. Ladd

SUBJECT:

DATE: 2/21/2006

CLASSIFIED BY: [redacted]

DECLASSIFY ON: 25X33(1) 2/21/2036

#368692

Mr. Tolson  
Mr. E. A. Tamm  
Mr. Clegg  
Mr. Coffey  
Mr. Glavin  
Mr. Ladd  
Mr. Nichols  
Mr. Rosen  
Mr. Tracy  
Mr. Carson  
Mr. Egan  
Mr. Gurnea  
Mr. Pennington  
Mr. Quinn Tamm  
Tele. Room  
Mr. Nease  
Miss Beahm  
Miss Gandy

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED EXCEPT  
WHERE SHOWN OTHERWISE.

2. That the FBI continue its present activities in the Western Hemisphere/ and expand its operations to worldwide coverage of political and economic matters. (S) (U)

b1

DML:CAB

52 MAY 1 1946

46

Well handled by Ladd.

H. V.

~~CONFIDENTIAL~~1946  
C. V. K.

~~CONFIDENTIAL~~

MEMORANDUM FOR THE DIRECTOR

[REDACTED]

[REDACTED]

(c)

[REDACTED]

[REDACTED]

(c)

[REDACTED]

[REDACTED]

(c)

[REDACTED]

[REDACTED]

[REDACTED]

(c)

[REDACTED]

[REDACTED]

(c)

Throughout the meeting, I, of course, pointed out as I had done at the previous meeting, that I was serving in an advisory capacity as a consultant and that any recommendations of the group would, of course, have to be submitted to you for your personal approval; that I did not know whether you would be receptive to any jurisdiction for the FBI. (u)

~~CONFIDENTIAL~~

~~CONFIDENTIAL~~

## Office Memorandum • UNITED STATES GOVERNMENT

TO : E. G. Fitch *EEF*  
 FROM : J. F. Doherty *JFD*  
 SUBJECT: ~~FOREIGN NATIONALITY NEWSPAPER COVERAGE~~  
IN THE UNITED STATES

DATE: April 4, 1946

59440

Mr. Tolson  
 Mr. E. A. Tamm  
 Mr. Clegg  
 Mr. Coffey  
 Mr. Glavin  
 Mr. Ladd  
 Mr. Nichols  
 Mr. Rosen  
 Mr. Tracy  
 Mr. Mohr  
 Mr. Carson  
 Mr. Hendon  
 Mr. Mumford  
 Mr. Jones  
 Mr. Quinn Tamm  
 Tele. Room  
 Mr. Nease  
 Miss Gandy

[REDACTED]

(C) [REDACTED] was informed that this matter would be looked into by this Bureau and in the event this type of work was engaged in, he would be advised as soon as possible. *EEF*

RECOMMENDATION

It is recommended that the above be forwarded to the Internal Security Section and that it advise the Liaison Section to what extent, if any, foreign language newspaper publications arising in the United States are being reviewed by this Bureau.

JFD:OME

DATE: 2/21/2006  
 CLASSIFIED BY: *Am/460322/bca*  
 DECLASSIFY ON: 25X1 (1) 2/21/2036

ALL INFORMATION CONTAINED  
 HEREIN IS UNCLASSIFIED EXCEPT  
 WHERE SHOWN OTHERWISE.

RECORDED

INDEXED

62-80750-37  
 19 APR 19 1946

~~CONFIDENTIAL~~

91

1046

# Serial Charge-Out

RECORDS MANAGEMENT DIVISION  
RECORD/INFORMATION DISSEMINATION SECTION

## SERIAL CHARGE OUT

This Document Has Been Removed

~~TOP SECRET MATERIAL~~ (U)

Document can be located in the

SPECIAL FILE ROOM, ROOM #7369  
NOTE TO DISCLOSURE:

Please proceed as usual

processing other documents in the request.

FOIPA # 368692

File #

62-80750

b3

Serial

38

Date of Mail

Date

2/21/2006

Initials

BCE

b7C

Analyst

Team

CA-1



# F.B.I. RADIOGRAM

Mr. Tolson \_\_\_\_\_  
 Mr. E. A. Tamm \_\_\_\_\_  
 Mr. Clegg \_\_\_\_\_  
 Mr. Coffey \_\_\_\_\_  
 Mr. Glavin \_\_\_\_\_  
 Mr. Ladd \_\_\_\_\_  
 Mr. Nichols \_\_\_\_\_  
 Mr. Rosen \_\_\_\_\_  
 Mr. Tracy \_\_\_\_\_  
 Mr. Mohr \_\_\_\_\_  
 Mr. Carson \_\_\_\_\_  
 Mr. Harbo \_\_\_\_\_  
 Mr. Hendon \_\_\_\_\_  
 Mr. Mumford \_\_\_\_\_  
 Mr. Jones \_\_\_\_\_  
 Mr. Quinn Tamm \_\_\_\_\_  
 Mr. Nease \_\_\_\_\_  
 Miss Gandy \_\_\_\_\_

DECODED COPY

FROM QUITO 4-11-46 NR 100 6:45 PM EST

IN FUTURE, ANY MATTERS BELIEVED OF GENERAL INTEREST TO CENTRAL INTELLIGENCE AUTHORITIES WILL BE SUMMARIZED AND FORWARDED TO BUREAU BY RADIOGRAM, STARTING WITH QUOTE REFERENCE YOUR RADIOGRAM NUMBER 742 UNQUOTE.

RECEIVED 4-11-46 6:59 PM EST

RECORDED

MO

F B I

7 APR 18 1946

ALL INFORMATION CONTAINED

HEREIN IS UNCLASSIFIED

DATE 2/21/06 BY 1460322/6

34  
 57 APR 29 1946

If the intelligence contained in the above message is to be disseminated outside the Bureau, it is suggested that it be suitably paraphrased in order to protect the Bureau's cryptographic systems.

Office Memorandum • UNITED STATES GOVERNMENT

~~SECRET~~

b1

TO : THE DIRECTOR

DATE: 2/21/2006

DATE: April 16, 1946

FROM : D. M. Ladd

CLASSIFIED BY: *Am/LP 60322/KC*

SUBJECT:

DECLASSIFY ON: 25X5.3(1) 2/21/2036

#368692

Mr. Tolson ✓  
Mr. E. A. Tamm  
Mr. Clegg  
Mr. Coffey  
Mr. Glavin  
Mr. Ladd ✓  
Mr. Nichols ✓  
Mr. Rosen  
Mr. Tracy  
Mr. Carson  
Mr. Egan  
Mr. Gurnea  
Mr. Hendon  
Mr. Pennington  
Mr. Quinn Tamm  
Mr. Nease  
Miss Gandy

[REDACTED]

[REDACTED]

[REDACTED]

(S)

CLASSIFIED BY: *SP7MBE/LNS*  
DECLASSIFY ON: OADR 11-19-87

[REDACTED]

[REDACTED]

[REDACTED]

(S)

[REDACTED]

[REDACTED]

SEE REVERSE  
SIDE FOR  
CLASSIFICATION

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED EXCEPT  
WHERE SHOWN OTHERWISE.

76 MAY 8 1946

DME:da

~~SECRET~~ (U)

EX - 38

*SP7MBE/LNS*

# Office Memorandum • UNITED STATES GOVERNMENT

TO : THE DIRECTOR

DATE: April 24, 1946

FROM : D. M. Ladd

SUBJECT: NATIONAL INTELLIGENCE AUTHORITY

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 2/24/06 BY [signature]

Mr. Tolson  
Mr. E. A. Tamm  
Mr. Clegg  
Mr. Coffey  
Mr. Glavin  
Mr. Ladd  
Mr. Nichols  
Mr. Rosen  
Mr. Tracy  
Mr. Carson  
Mr. Egan  
Mr. Gurnea  
Mr. Hendon  
Mr. Pennington  
Mr. Quinn Tamm  
Tele. Room  
Mr. Nease  
Miss Beahm  
Miss Gandy

[REDACTED]

b3

A further meeting of this committee has been called for 10:00 AM, April 25. Colonel Cunningham, who presided, requested that I be present at this meeting, the nature of which I do not know at the present moment.

EX-18

Their statement is obviously  
double talk for we have  
noted some of their activities  
such as [unclear] who left with  
auto & casts of [unclear].

DML:da

56 MAY 6 - 1946

# Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. D. M. LADD  
FROM : MR. C. STICKLAND

DATE: April 11, 1946

SUBJECT: FOREIGN NATIONALITY NEWSPAPER COVERAGE IN THE UNITED STATES

# 228,398  
ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 6/4/84 BY SP-4BJA/RBG

Mr. Tolson	_____
Mr. E. A. Tamm	_____
Mr. Clegg	_____
Mr. Coffey	_____
Mr. Glavin	_____
Mr. Ladd	_____
Mr. Nichols	_____
Mr. Rosen	_____
Mr. Tracy	_____
Mr. Carson	_____
Mr. Egan	_____
Mr. Hendon	_____
Mr. Pennington	_____
Mr. Quinn Tamm	_____
Tele. Room	_____
Mr. Nease	_____
Miss Beahm	_____
Miss Gandy	_____

Reference is made to the memorandum of Supervisor J. F. Doherty dated April 4, 1946, captioned as above and setting forth an inquiry of Colonel Cunningham of the Central Intelligence Group with regard to the review of foreign language publications by the Bureau.

As you know, the Bureau has no organized or specific program calling for the review of foreign language publications. However, in connection with the investigation of foreign language groups, informants in the various field offices do review the publications issued by these groups and submit a digest of the data which appear relevant to the Bureau's inquiry. This digest, where it is deemed advisable, is then incorporated in the report submitted to the Bureau by the field office on the particular group. It is only in the dissemination of these reports reflecting material contained in foreign language publications that other governmental agencies are informed of this activity on the part of foreign nationality groups.

In the main, the examination of foreign language publications by Bureau informants is limited to those which are Communist vehicles of expression, such as the Morning Freiheit, a Jewish newspaper published in New York City, the Lraper of the Armenian Progressive League, and the China Daily News. There are, of course, numerous other newspapers of a foreign language character in such nationalities as Spanish, Polish, Slavic, German, Italian, Hungarian, and Portuguese which are covered in the same manner. It is to be noted, however, that of the estimated 1,000 foreign language publications in the United States, the Bureau is actually reviewing through its informant coverage a very small percentage of the total field.

On infrequent occasions, some field offices have requested that a review of particular publications be handled by the Bureau's Translation Unit and these requests have occurred chiefly in Japanese publications such as the Rocky Shimp, the Colorado Times and the Chicago Shimp.

## RECOMMENDATION:

It is recommended that this memorandum be directed to Supervisor J. F. Doherty, and it is suggested that he furnish the above information to Colonel Cunningham of the Central Intelligence Group.

EJP:cmw

EX - 12

RECORDED  
INDEXED  
62-80750-42  
FBI  
30 APR 17 1946

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE \_\_\_\_\_ BY \_\_\_\_\_

REC'D - 105-4096-3

## Office Memorandum • UNITED STATES GOVERNMENT

TO : D. M. Ladd

FROM : E. G. Fitch

SUBJECT: OFFICE OF CENTRAL INTELLIGENCE

DATE: April 10, 1946

EGF:OME

Mr. Tolson	
Mr. E. A. Tamm	
Mr. Clegg	
Mr. Coffey	
Mr. Glavin	
Mr. Ladd	
Mr. Nichols	
Mr. Rosen	
Mr. Tracy	
Mr. Carson	
Mr. Egan	
Mr. Gurnea	
Mr. Harbo	
Mr. Pennington	
Mr. Quinn	
Tele. Rm.	
Mr. Nease	
Miss Beahm	
Miss Gandy	

There is attached a memorandum for all Bureau Officials and Supervisors setting forth a list of the officials of the Office of Central Intelligence. If you approve, it is suggested sufficient copies be made of this memorandum. The necessary requisition is attached.

Attachment

ALL INFORMATION CONTAINED

HEREIN IS UNCLASSIFIED

DATE 2/21/66 BY Ann/LP 60322/66

RECORDED

EX - 61

62-80750

F B I

39 APR 26 1946

FILED

*[Signature]*

34

2 APR 2 1946

~~CONFIDENTIAL~~

## Office Memorandum • UNITED STATES GOVERNMENT

TO : THE DIRECTOR

DATE: April 25, 1946

FROM : D. M. Ladd

SUBJECT: NATIONAL INTELLIGENCE AUTHORITY

Mr. Tolson ✓  
 Mr. A. Tamm ✓  
 Mr. Clegg ✓  
 Mr. Glavin ✓  
 Mr. Ladd ✓  
 Mr. Nichols ✓  
 Mr. Rosen ✓  
 Mr. Tracy ✓  
 Mr. Carson ✓  
 Mr. Egan ✓  
 Mr. Gurnea ✓  
 Mr. Harbo ✓  
 Mr. Hendon ✓  
 Mr. Pennington ✓  
 Mr. Quinn Tamm ✓  
 Tele. Room ✓  
 Mr. Nease ✓  
 Miss Beahm ✓  
 Miss Gandy ✓

b1

(C)

(C)

Another meeting has been scheduled for 10:00 AM, Friday, April 26, 1946.

DATE: 2/21/2006

CLASSIFIED BY: [redacted]

DECLASSIFY ON: 25X3.3(1)

37 APR 30 1946

DML:da

~~CONFIDENTIAL~~

ALL INFORMATION CONTAINED  
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 WHERE SHOWN OTHERWISE.

April 29, 1946

~~PERSONAL AND CONFIDENTIAL~~ (U)  
BY SPECIAL MESSENGER

62-80750-45

53429

- 6a  
Rear Admiral Sidney W. Souers  
Director  
Central Intelligence Group  
Room 4253  
New War Department Building  
21st and Virginia Avenue  
Washington, D. C.

Dear Admiral Souers:

DECLASSIFIED ON 7-22-97  
BY SP2 Alin/gaa  
mandatory 5-12 per 63H letter 7-21-97

I have reviewed the draft of a proposed CIG directive concerning "policy on clearance of personnel for duties with Central Intelligence Group", enclosed with your letter of April 25, 1946.

The minimum investigation of CIG personnel as set forth in the directive would appear to be satisfactory from the standpoint of determination of an individual's qualifications in the light of the personnel standards from the security standpoint set up in the directive. I would like to suggest that the provision that a minimum of 10 years honorable government service where there is no subsequent information creating a suspicion of disloyalty or question as to discretion may constitute the basis for clearance of an individual for duties with the Central Intelligence Group may make possible the entry of unsatisfactory persons into the employment of the Central Intelligence Group.

It is believed that there are many persons in government employment for a period of ten years or more and who have what appears to be unblemished records insofar as integrity and loyalty is concerned who do not make satisfactory employees for the Central Intelligence Group from the security standpoint. I would like to suggest that consideration be given to eliminating this provision and that an investigation be required of all persons, or that they must have undergone a satisfactory previous security investigation.

Sincerely yours,

J. Edgar Hoover

VPK:MR

9  
78 MAY 28 1946

RECEIVED-SUPREMACY  
U.S. DEPT. OF JUSTICE  
MAY 10 1946



ALL INFORMATION CONTAINED

HEREIN IS UNCLASSIFIED

DATE 11-19-87 BY SP7MAC/MB

269,907

May 7, 1946

RE J. FRANKLIN CARTER, also known as  
John Franklin Carter, Jr.

59427

J. Franklin Carter, pen name as Jay Franklin, full name appears to be John Franklin Carter, Jr. He has used also the name John Carter.

According to an informant, John F. Carter, Jr., is a graduate of Yale College. Yale College lists John F. Carter, Jr., as a member of the class of 1919, and his address was listed as Department of State, Washington, D. C. According to this source, who is generally known to be accurate, Carter began to use the name of Jay Franklin in connection with his writings while on the pay roll of the State Department. Articles revealing secrets of the State Department began to appear in the newspapers and magazines under the name of J. Franklin, resulting in an investigation. J. Franklin Carter soon afterwards left the employ of the State Department but continued to write under the pen name J. Franklin. This information was not verified by investigation. (61-7559-139X)

According to other information received, shortly after the election of President Roosevelt in 1932, J. Franklin was employed by Bernard McFadden as a Washington Correspondent. The articles he prepared for Liberty Magazine as a result of this employment dealt with economic and political matters relating to the Wallace-Tugwell farm policies. About the time J. Franklin began his series of articles in Liberty, he obtained a position under the name of John Carter as an Assistant to Dr. Tugwell in the Department of Agriculture.

The Congressional Directory for 1936 indicates that John F. Carter, 2130 LeRoy Place, Washington, D. C., was the Director of the Information Division in the Resettlement Administration. The Washington City Directory listed John F. Carter of this same address as the Assistant to the Under Secretary of Agriculture, who was then Rexford Tugwell.

According to reliable sources, John Franklin Carter, Jr., who resided at 2130 LeRoy Place, Washington, D. C., and who was born on April 21, 1891, was formerly employed as a clerk to the American Ambassador in Rome, Italy, and Constantinople, Turkey. He was later Secretary to the Ambassador in Rome, and following that was a Reporter and Assistant Editor in newspaper work. From 1928 to 1932 he was employed by the State Department as a drafting officer at a salary of \$5600 per annum. He resigned his position in the State Department in June, 1932, to become a member of the Organizing Committee of a new National Party with offices and headquarters at 420 Lexington Avenue, New York, New York. On January 27, 1934, Carter became Special Economic Adviser at the Department of Agriculture.

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Egan \_\_\_\_\_  
Mr. Gurnea \_\_\_\_\_  
Mr. Harbo \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. Pennington \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

VPK:KK

RECORDED  
INDEXED

62-80750-46

orig to Carl Cunningham  
N.F.A. 5/8/46

EX

59428

In 1937 to 1940, J. Franklin Carter was writing a syndicated column of political comments under the title "We The People," which appeared in Washington in the "Evening Star."

J. Franklin is reported to be the author of the books "Man Is War," "What America Needs," and "What We Are About to Receive." In the foreword to the book "Man Is War," J. Franklin indicated that he studied at Yale under Sidney Fox-Merrill, Charles Seymour, and Wilbur Cortes Abbott. He indicated that he continued his political interest in the Department of State at Washington, in the American Embassy in Rome under Thomas Nelson Page, Robert Underwood Johnson, and Richard Washburn Child, and in Constantinople under Rear Admiral Mark Bristol. He also claims to have been sent to Europe in the interest of the Institute of Politics of Williamstown by the President of Williams College for the purpose of interviewing various statesmen. He also was Rome Correspondent of the London Daily Chronicle and contributed to the New York Times. An informant claimed that all the books and articles written by J. Franklin "had an international bias with at least liberal, if not, radical tendencies."

(62-47509-2)

In 1940, in the syndicated column "We The People," J. Franklin published a series of articles attacking the FBI and Director Hoover with reference to methods being used against enemy aliens and subversive elements. J. Franklin stated: "The case of J. Edgar Hoover suggests that our Number One G-Man may become the first American political casualty of World War II."

In 1941, J. Franklin Carter set up some kind of an undercover intelligence organization for the White House which continued at least through 1943. It was known that Carter and his organization worked on a survey of the interviewing of international passengers in New York City, on subversive activities of an unnamed religious organization in Pennsylvania, a survey of assignment of intelligence matters in the New York area, a survey of Japanese on the West Coast and in Alaska and in Northwest Mexico, a "sampling of sentiment of Gaf Society in New York City," a project involving contacting "old French families" in Trinidad, BVI, and Martinique, and a project involving the bringing of Patai Hanfstaengel from Canada to the United States, where he was held by Franklin's organization for questioning. Franklin's organization also engaged in other types of intelligence projects but in so far as files reflect, no action was ever taken in connection with any of his surveys or projects.

(62-47509)

## Office Memorandum • UNITED STATES GOVERNMENT

THE DIRECTOR

DATE: May 6, 1946

FROM: D. M. Ladd

SUBJECT: NATIONAL INTELLIGENCE AUTHORITY

DATE: 2/21/2006

CLASSIFIED BY: 59426

DECLASSIFY ON: 1 2/21/2006

# 368692

Mr. Tolson  
Mr. E. A. Tamm  
Mr. Clegg  
Mr. Coffey  
Mr. Glavin  
Mr. Ladd  
Mr. Nichols  
Mr. Rosen  
Mr. Carson  
Mr. Egan  
Mr. Gurnea  
Mr. Hendon  
Mr. Pennington  
Mr. Quinn Tamm  
Tele. Room  
Mr. Nease  
Miss Beahm  
Miss Gandy

b1

CLASSIFIED BY: 59426  
DECLASSIFY ON: 1 2/21/2006  
DATE: 11-19-87

b1

b1

b7C

[redacted] inquired as to the activities of J. Franklin Carter for the past two years. He requested that any information which the FBI might have concerning Carter's activities be made available to him. I will have such a memorandum prepared to be furnished to him in the event you approve.

Yes, Carter is a foul ball.

DML:da

5/8/46  
done